

Working paper



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# Subways and Urban Air Pollution\*

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*Abstract:* We investigate the relationship between the opening of a city's subway network and its air quality. We find that particulate concentrations drop by about 4% in a 10km radius disk surrounding a city center during the year following a subway system opening. This reduction in particulates is larger nearer the city center, but extends over the whole metropolitan area. It persists over the longest time horizon that we can measure with our data, about eight years, although these estimates are less reliable further from the subway opening date. Our results also point to decreasing returns to subway expansions, both in terms of particulate reduction and ridership. Using estimates from the literature on the relationship between particulates and infant mortality suggests that each subway system provides an external mortality benefit of about \$21m per year. This external benefit is about \$594m per system per year if we consider mortality reduction effects for all city residents rather than just infants. Although available subway capital costs are crude, the estimated external mortality effects represent a significant fraction of construction costs.

Key words: subways, public transit, air pollution, aerosol optical depth.

JEL classification: L91, R4, R11, R14

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## 1. Introduction

We investigate the effect of subway system openings on urban air pollution. We rely on two principal data sources. The first describes the universe of world subway systems. The second is a remotely sensed measure of particulates, Aerosol Optical Depth (AOD), recorded by the Moderate Resolution Imaging Spectroradiometer (MODIS) aboard the Terra and Aqua earth observing satellites between 2000 and 2014. These data allow us to measure airborne particulates everywhere in the world, monthly, with approximately 3km spatial resolution. Our strategy for establishing the causal effect of subways on AOD relies on a comparison of changes in particulates within a city around the time of a new subway system opening.

The data provides clear evidence of a structural break in an average city's AOD level around the time that it opens its subway network and does not indicate a trend break at any time in our sampling frame. The magnitude of this break is about 4% and is about constant over 48 post-subway months. In fact, the 4% decrease in AOD is evident in all 96 post subway months we observe, although estimates over this longer horizon are less precise and less well identified.

Consistent with the fact that subways tend to disproportionately serve central cities, we find that the effect of subway openings declines with distance from the city center. The data indicate that subways do not have the same effect on AOD in all cities. We find no evidence that richer, more populous, more rainy, or cities that open more extensive networks respond differently to subway openings, although we find suggestive evidence that more polluted and Asian cities experience larger AOD decreases following a subway opening.

Finally, we find that subway openings have larger effects on AOD and on ridership than do the first expansions, and that the effect of the first expansion is larger than subsequent expansions. That is, perhaps surprisingly, there seems to be decreasing returns to scale in the extent of a subway network.

Our findings are important for three reasons. Subways are often proposed as a policy response to urban air pollution. For example, Vollmer Associates *et al.* (2011) list air pollution reduction as an objective for New York City's 2nd avenue subway expansion. Our analysis provides a basis for assessing their cost effectiveness relative to other remediation policies. Apart from this paper, we are aware of only one study, Chen and Whalley (2012), that measures the effects of subways on air pollution. Like the present investigation, Chen and Whalley (2012) use an event study research design. Unlike the present study, Chen and Whalley (2012) study the opening of a single subway. In contrast, we study all of the 43 subway openings and 104 expansions that occurred anywhere in the world between February 2000 and December 2014. Thus, we dramatically improve on our ability to assess whether subway construction, in fact, reduces urban air pollution.

Second, our estimates of the reduction in pollution following subway openings and expansions, together with existing estimates of the health implications of particulates, allow us to calculate the value of averted mortality that follows from subway openings. We estimate that, averaging across

cities in our sample, a subway opening prevents 9.4 infant and 221 total deaths per year. Using standard income-adjusted life values, this averted mortality is worth \$21m and \$594m per year, respectively. These estimates do not include the effects of particulate reduction on morbidity or on productivity and so probably understate actual health benefits. Although available subway capital costs are crude, the estimated external health effects represent a significant fraction of construction costs, particularly for subway systems with costs at the low end of the observed range.

Finally, little is known about transportation behavior in developing countries and our research sheds indirect light on this important topic. First, and interestingly, we find no evidence that developing world and developed world cities respond differently to subways. This supports the idea that, at least in this regard, the two classes of cities are similar. Second, a back of the envelope calculation suggests that subways probably account for about a 1.5%-10% share of trips within a few years of their opening. However, given what is known about the relationship between traffic and  $PM_{10}$  and the between subway ridership and traffic, it seems unlikely that this level of ridership can account for the entire observed 4% reduction in particulates that follows a subway opening. It seems likely that some other mechanism is also at work. We conjecture that subways divert trips that would otherwise have occurred in particularly dirty vehicles or at particularly congested times.

## 2. Literature

While the effects of subways have been studied extensively, these studies have overwhelmingly focused on within-city variation in the relationship between proximity to a subway and housing prices or population density, e.g., Gibbons and Machin (2005) or Billings (2011). There are few studies which, like ours, exploit cross-city variation in subways. Among the exceptions, Baum-Snow and Kahn (2005) study a small sample of US subway systems to examine the relationship between subways and ridership, Voith (1997) also examines a cross-section of cities to investigate the relationship between subways and ridership. Finally, Gonzalez-Navarro and Turner (2016) exploits the same underlying panel data on subway stations that we use here to examine the effect of subway systems on long run urban population growth.

To our knowledge, the literature contains only a single paper (Chen and Whalley, 2012) examining the relationship between subways and urban air quality. Chen and Whalley (2012) examine changes in air pollution in central Taipei during the year before and after the opening of the Taipei subway in March of 1996. Chen and Whalley (2012) use hourly pollution measurements from several measuring stations in central Taipei, together with hourly ridership data over the same period. By examining the change in pollution levels around the time of the system opening, Chen and Whalley (2012) estimate an approximately 5%-15% reduction in Carbon Monoxide from the subway opening, about the same effect on Nitrous Oxides, but little effect on either Ozone or particulates.

It is useful to contrast this with our findings. We employ essentially the same research design, but consider the universe of subway cities over a considerably longer time horizon. On the other hand, we are restricted to a single measure of pollution, AOD, and to monthly frequencies. Our results are slightly different. Chen and Whalley (2012) find that the Taipei subway caused a 5-15% reduction in Carbon Monoxide. The confidence interval we estimate for AOD overlaps substantially with this range. However, Chen and Whalley (2012) find no effect on particulates. It is not clear how to reconcile these differences except by pointing out that their confidence intervals are quite large and that pollutants are highly correlated. Unfortunately, the opening of the Taipei subway predates the availability of the remotely sensed AOD data on which our analysis is based so we cannot attempt to replicate the Chen and Whalley (2012) result in our sample.

### **3. Data**

To investigate the effect of subways on urban air pollution we require data for a panel of cities describing subways, air pollution, and control variables. Our air pollution data is based on remotely sensed measures of suspended particulates. Our subways data are the result of primary data collection. We describe these data and their construction below, before turning to a description of control variables.

#### **A Subways**

We use the same subways data as Gonzalez-Navarro and Turner (2016) organized into a monthly panel. These data define a 'subway' as an electric powered urban rail system that is completely isolated from interactions with automobile traffic and pedestrians. This excludes most streetcars because they interact with vehicle traffic at stoplights and crossings. Underground streetcar segments are counted as subways. The data do not distinguish between surface, underground or aboveground subway lines as long as the exclusive right of way condition is satisfied. To focus on intra-urban subway transportation systems, the data exclude heavy rail commuter lines (which tend not to be electric powered). For the most part, these data describe public transit systems that would ordinarily be described as 'subways', e.g., the Paris metro and the New York city subway, and only such systems. As with any such definition, the inclusion or exclusion of particular marginal cases may be controversial.

On the basis of this definition, the data report the latitude, longitude and date of opening of every subway station in the world. We compiled these data manually between January 2012 and February 2014 using the following process. First, using online sources such as <http://www.urbanrail.net/> and links therein, together with links on wikipedia, we compiled a list of all subway stations worldwide. Next, for each station on our list, we record opening date, station name, line name, terminal station indicator, transfer station indicator, city and country. We obtain latitude and longitude for each station from GOOGLE maps. We use the subways data to

construct a monthly panel describing the count of operational stations in each subway city between February 2000 and December 2014, the time period for which our air pollution data is available. By connecting stations with the most direct possible routes, we approximate network maps and can calculate route length.

171 cities had subways in 2014, 63 in Asia, 62 in Europe and 30 in North America. South America, Australia and Africa together account for the remaining 16. These 171 subway systems consist of 8,889 stations. Subway systems in Europe, North America and Asia are all about the same size, and those in South America are distinctly smaller. On average, the world stock of subway stations increased by about 200 per year and grew by about one third between 2000 and 2014.

Our data on subway systems begins in the 19th century. However, our satellite pollution measures are more recent. Thus, our analysis will rely on subway openings that occurred between 2000 and 2014. Table A.2 lists all 43 subway system openings in the world between 2000 and 2014, by date, together with basic information about the cities where they are located. Subways opened fairly uniformly throughout the period and the average opening date is February 2007. During 2000-2014, an average system at the end of its first year of operation had a route of length 19.2 km and 14.4 stations, usually on one line, but sometimes on two or more.

Our analysis hinges on the ability to observe a subway city for some time before and after an opening. Thus, we face a trade-off between sample size, the length of time we observe cities and maintaining a constant sample of cities. While we experiment with other study windows, our primary econometric exercise considers the change in AOD in the period extending from 18 months before until 18 months after a subway opening. Since the AOD data cover February 2000 to December 2014, to base this exercise on a constant sample of cities, we must restrict attention to subways that open between August 2001 and July 2013. In table A.2, we see that these are the 39 cities beginning with Rennes and ending with Brescia. To consider the effect of subways over a longer horizon, in some specifications we consider a longer period after the subway opening. In this case, maintaining a constant sample of cities for each month requires that we drop cities that have openings near the end of the sample.

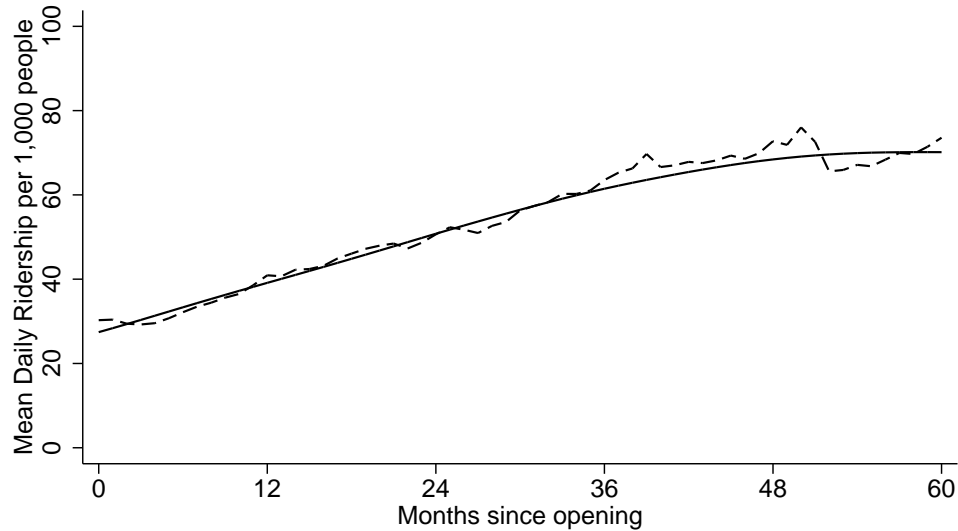
For 30 of these 43 cities we are able to gather ridership data describing unlinked trips, mostly from annual reports or statistical agencies.<sup>1</sup> Ridership is reported at the monthly level for 19 of these 30. For the other 11, we interpolate to calculate monthly ridership from quarterly or yearly data. Table A.2 also reports mean daily ridership for each city where data is available, at the end of the first year of the system's operation. For an average city in our sample, about 97,514 people rode the subway on an average day in the twelfth month of the system's operation.

Figure 1 shows the evolution of ridership as a function of time from opening for the first five years of system operation. The horizontal axis in this figure is months from the opening

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<sup>1</sup>Table A.1 reports data sources for ridership data.

Figure 1: Daily ridership per capita



Note: Graph depicts average daily passengers on subway per 1,000 people in metropolitan area, as well as a locally weighted regression of the series.

date. The vertical axis is mean daily ridership per 1000 of city population. We see that ridership about doubles over the three years following system opening and stabilizes at about 60 riders per thousand residents.

### **B Aerosol Optical Depth measurements from the Terra and Aqua earth observing satellites**

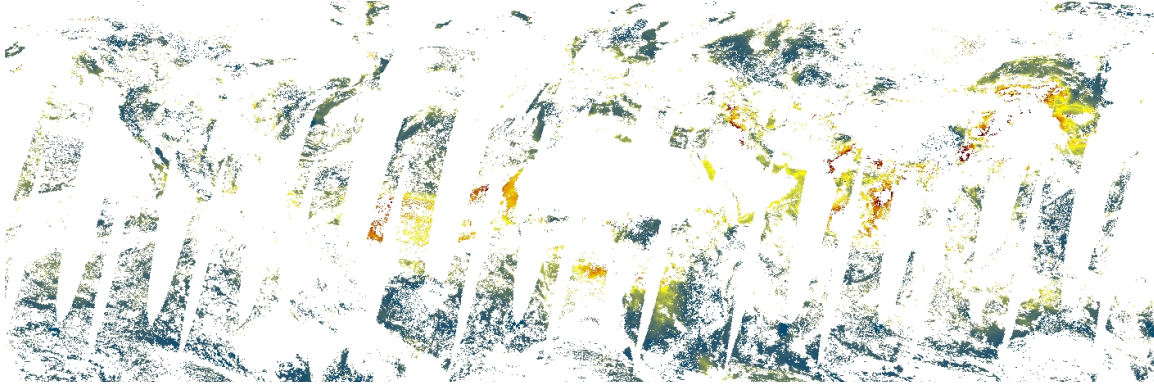
The Moderate Resolution Imaging Spectroradiometers aboard the Terra and Aqua Earth observing satellites provide daily measures of aerosol optical depth of the atmosphere at a 3km spatial resolution everywhere in the world (Levy and Hsu et al., 2015a,b). Remer, Levy, and Munchak (2013) provide a description of how the AOD measure is constructed. Loosely, these instruments operate by comparing reflectance intensity in a particular band against a reference value and attributing the discrepancy to particulates in the air column.<sup>2</sup> The MODIS data are available for download at <ftp://ladsweb.nascom.nasa.gov/allData/6/>. Data is available in ‘granules’ which describe five minutes of satellite time. These granules are available more or less continuously from February 24, 2000 until December 31, 2014 for the Terra satellite, and from July 4, 2002 until December 31, 2014 for Aqua. The complete Terra and Aqua data consists of about 1.6m granules. During January of

<sup>2</sup>Formally, Aerosol Optical depth is

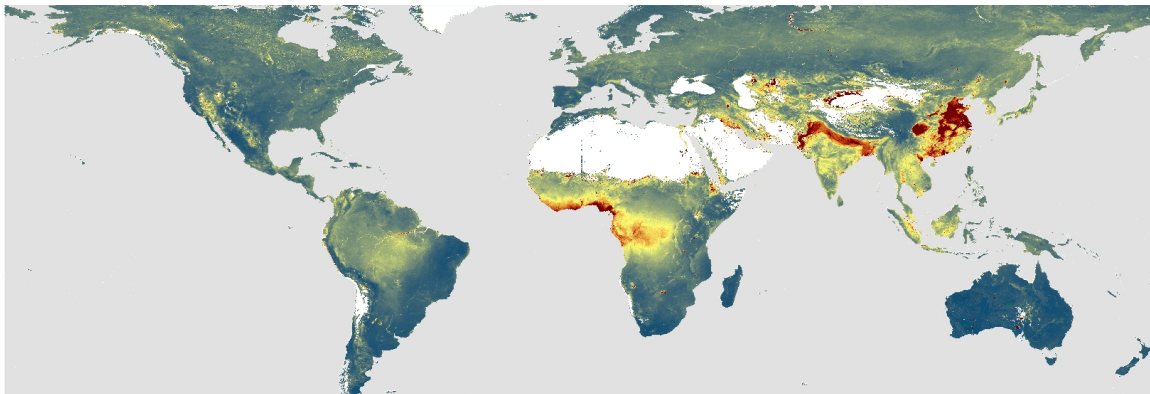
$$\text{AOD} = -\ln \left( \frac{\text{light arriving at ground}}{\text{light arriving at top of atmosphere}} \right).$$

That is, it is a measure of the fraction of incoming light reflected by the air column before reaching the ground. Since at least zero light is reflected by the atmosphere, AOD must be positive and increasing in the share of reflected light (Jacob, 1999, p. 105). The nominal scale of AOD reported by MODIS is 0 – 5000, although we have rescaled to 0 – 5 for legibility, as is common in the literature.

Figure 2: Two maps showing AOD. Red indicates higher levels of AOD



Aerosol Optical Depth, June 1st, 2014 Terra



Aerosol Optical Depth, Average 2000-2014, Terra

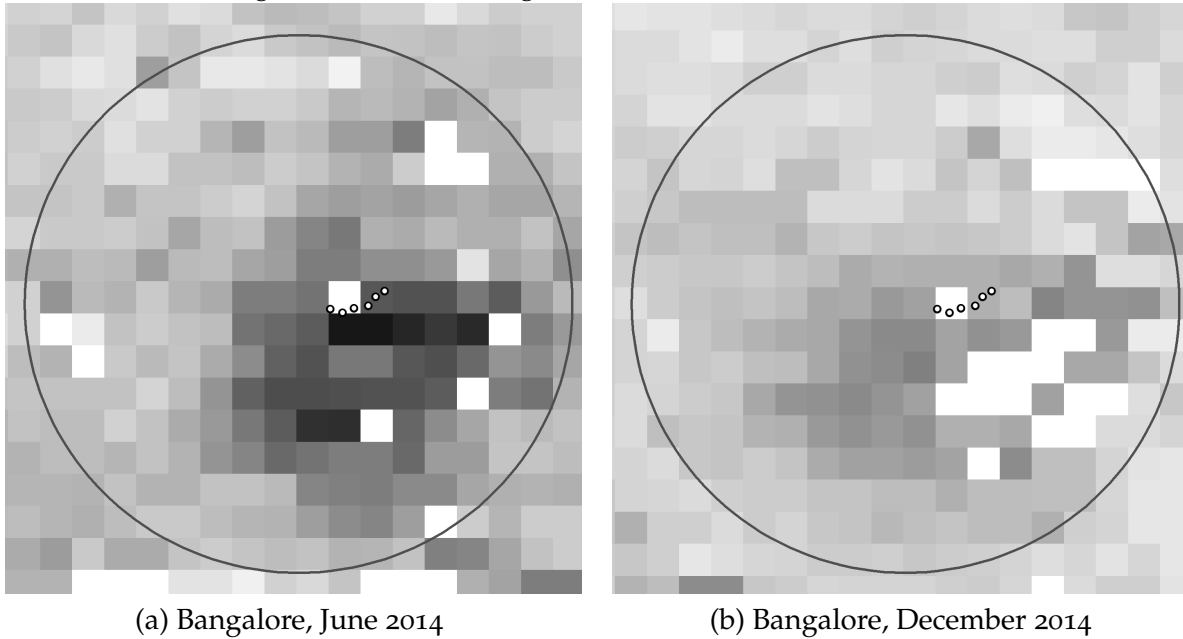
2016, we downloaded all available granules and subsequently consolidated them into daily rasters describing global AOD. Each of these daily aggregates describes about 86m pixels covering the earth in a regular grid of 3km cells. With 28 satellite years of daily observations, this means that our monthly AOD data results from aggregating about 850b pixel-day measurements of AOD. Appendix A2 describes data processing in more detail.

With daily images in hand, it is straightforward to construct monthly averages. The top panel of figure 2 shows the resulting images for the entire world for June 1, 2014 and the bottom panel shows average AOD over 2000 to 2014, both from the Terra satellite. Darker colors indicate higher AOD readings. Unsurprisingly, the figures show high AOD in India and China. Myhre *et al.* (2008) attribute high AOD over Central and Western Africa to anthropogenic biomass burning in the region. White areas indicate missing data. Because they are highly reflective, the algorithm for recovering AOD from reflectance values performs poorly over light surfaces, so missing data is common in desert regions and over snow (Levy *et al.* 2013).

The MODIS instrumentation can only record AOD on cloud free days. In the June 1 image, much of the missing data reflects cloud cover, though some reflects the fact that TERRA's polar orbit brings it over most, but not all of the earth's surface each day. Because AOD reporting is sensitive to cloud cover and light surfaces, there is seasonality in the MODIS data. We see more missing



Figure 3: AOD for Bangalore in June and December 2014



Terra AOD for Bangalore in June and December of 2014. The large circle in each image has a radius of 10km and is centered on each city's central business district. Subway stations as of December 2014 are shown as black circles. Darker values indicates areas where AOD is larger and white indicates missing values.

data in the Northern Hemisphere in the Winter than the Summer. The counter-cyclical Southern Hemisphere phenomena also occurs but is less dramatic.

Figure 3 panel (a) illustrates the AOD data for Bangalore in June of 2014. To show scale, the large circle in this image is 10km in radius. Bangalore is noteworthy in two regards. First, there are relatively few pixels for which we have no AOD reading over the month. Second, there is a wide range in AOD readings at this scale of observation. The corresponding picture for Delhi is entirely black. Panel (b) provides the corresponding image for Bangalore in December 2014.

We construct the monthly images presented in figure 3 by averaging within each pixel over the course of a month. This means that, if we were to average over an area in the monthly images, a pixel which we observe only once during the month would receive the same weight as one that we observe many times. Therefore, to calculate city level monthly AOD measure, we instead average over a whole disk centered on the city for each day, and then average these city day measures, weighting by the number of pixels observed in each day. Thus, our measure of AOD within 10km of the center of a city is an average of all pixel-days of AOD readings that fall in this region during the month. We calculate this average for both satellites using disks of radius  $r \in \{10\text{km}, 25\text{km}, 50\text{km}\}$  for all subway cities.

Table 1 provides worldwide and continental summary statistics. In 2014, the average AOD reading within 10km of a city center from the Aqua satellite was 0.42. It was higher in Asian

cities, 0.56, and dramatically lower in European and North American cities. The corresponding reading from Terra is slightly higher. The top panel of table 1 also reports AOD measurements based on disks with radius 25km centered on each city. Unsurprisingly, these larger disks have slightly lower AOD levels than the smaller and more central 10km disks. As for the 10km disks, AOD measures based on Terra are slightly higher than those for Aqua, and Asian cities are more polluted than non-Asian cities. Table A.2 reports the mean and standard deviation of AOD for each of our 43 new subway cities using the Terra satellite.

In an average month, the AOD reading for an average 10km city disk is based on 109 pixel-days for Aqua and 123 for Terra. Since the pixels are nominally 3km, if all possible pixel-days in a 10k disk were recorded over a month, we would expect about  $(365/12) \times \pi \times (10km/3km)^2 = 1061$  pixels. Thus, conditional on observing one or more pixel-days, our city-month AOD values are based on measurements of about 10% of possible pixel-days. About 10% of city-months contain zero pixel-day observations and do not appear in our sample. An average AOD reading in a 25km disk is based about 9 times as many pixel-days as the smaller 10km disks. Since the area covered by these disks is only about 6 times as large, we record a higher proportion of possible measurements in the large disks. We suspect that this reflects two factors. First, that the satellites may be worse measuring AOD over highly reflective built environments, and so do worse over more densely built up central cities. Second, pixels are included in a disk on the basis of their centroid location, and this makes it easier for the smaller disks to ‘just miss’ including pixels.

The second panel of table 1 presents AOD averages for 2000 for 10 and 25km disks. Because only the Terra satellite was in operation in 2000, the third panel presents only these measures. Comparing across years, we see that variation across years is small compared to the level and compared to variation across continents. Table 1 suggests a slight downward trend in European and North American AOD, a slight upward trend in South American and Asia, and no obvious trend in the 43 cities as a whole.

Figure A.1 illustrates the extent of satellite coverage for our sample of 43 subway cities. Panel (a) shows the count of cities by month for which we observe AOD in a 10km disk surrounding the city’s center for each of the two MODIS satellites. Panel (b) plots mean AOD for 10km disks centered on the central business districts of our 43 subway cities. Both figures show a strong seasonal pattern in AOD. This reflects seasonal variation in cloud cover and motivates our use of city-by-calendar month indicators in all of our regressions.

Together the two panels of figure A.1 suggest that a relationship exists between the extent of coverage and the level of AOD. In fact, a regression of average AOD in a city-month disk on the count of pixel-days used to calculate that average reveals a slightly positive relationship. We conjecture that this reflects the fact that the air is cleaner in rainy places where cloud cover is more common. Regardless of the reason, we have experimented broadly with sampling rules that reduce the importance of city-months for which AOD data is sparse and with controlling for the count of pixel-days used to construct each city-month average. In most of our regression results

Table 1: AOD in 43 new subway cities

	World	Africa	Asia	Europe	North A.	South A.
Subway openings since 2000	43	1	25	8	4	5
<i>2014</i>						
Av. AOD (Aqua), 10km	0.42	0.20	0.56	0.18	0.26	0.31
Av. AOD (Terra), 10km	0.45	0.23	0.59	0.21	0.28	0.3
Av. # pixels (Aqua), 10km	109.04	242.21	98.68	170.03	51.49	75.06
Av. # pixels (Terra), 10km	123.64	255.94	114.41	183.55	56.84	96.26
Av. AOD (Aqua), 25km	0.37	0.17	0.51	0.15	0.19	0.23
Av. AOD (Terra), 25km	0.41	0.20	0.55	0.18	0.20	0.26
Av. # pixels (Aqua), 25km	989.77	2269.21	914.96	1436.29	672.48	637.03
Av. # pixels (Terra), 25km	1080.92	2418.59	1016.73	1522.35	568.57	820.31
<i>2000</i>						
Av. AOD (Terra), 10km	0.43	0.27	0.54	0.28	0.34	0.29
Av. AOD (Terra), 25km	0.38	0.23	0.49	0.24	0.22	0.23

we control for the number of pixel-days used to construct each city-month AOD observation, but do not discuss the issue further.

### C Other control variables

In section 4 we validate the relationship between the MODIS data and ground based measurements in our sample. Consistent with the large related literature, which we describe in section 4, we find that local weather conditions are important determinants of MODIS AOD. Given this, we construct several controls for city-month weather conditions. The CRU gridded dataset Harris *et al.* 2014 provides high-resolution monthly climatic data describing cloud cover percentage, frost day frequency, mean temperature, precipitation, and vapour pressure. We use these data to calculate monthly and annual averages of these variables over disks centered on each city. These are our ‘climate controls’.

We also include city population and country GDP per capita to characterize the level of economic activity of each city. Our population data comes from the United Nation’s 2014 Revision of the World Urbanization Prospects (DESA Population Division, 2014). These data describe annual population counts for all urban agglomerations with populations exceeding 300,000 at any time between 1950 and 2014 and also provide coordinates for the centers of all of the cities it describes. With a few exceptions, which we adjusted by hand on the basis of lights at night data, we use these coordinates for the centers of all of our cities. We use the Penn World Tables to obtain annual measures of country GDP (Feenstra, Inklaar, and Timmer, 2015) for all cities in our sample.<sup>3</sup> We

<sup>3</sup>Two of our subway cities, Algiers and Dubai, lie in countries, Algeria and UAE, for which the Penn World Tables do not provide GDP. For these two cities, we use country level GDP information downloaded from the World Bank.

Table 2: The relationship between AOD and ground-based particulate measures

	PM10			PM2.5		
	(1)	(2)	(3)	(4)	(5)	(6)
Terra AOD	122.85*** (10.09)	99.62*** (9.33)	75.26*** (9.24)	61.58*** (8.18)	55.12*** (6.11)	42.53*** (6.10)
Constant	-1.26 (2.99)	59.37 (40.68)	123.66*** (38.28)	-1.11 (2.25)	24.74 (25.18)	56.59** (23.43)
Mean dep. var.	46.17	46.17	46.54	19.62	19.62	19.66
Mean indep. var.	0.39	0.39	0.39	0.34	0.34	0.34
R-squared	0.54	0.75	0.81	0.51	0.73	0.81
Cities	140	140	138	85	85	84
N	316	316	311	227	227	225
Aqua AOD	124.49*** (10.52)	101.72*** (10.13)	76.15*** (10.08)	63.47*** (8.39)	56.74*** (6.05)	43.11*** (6.43)
Constant	2.06 (2.84)	51.80 (43.41)	119.35*** (39.95)	0.10 (2.10)	16.42 (27.28)	50.45** (25.43)
Mean dep. var.	46.17	46.17	46.54	19.62	19.62	19.66
Mean indep. var.	0.35	0.35	0.36	0.31	0.31	0.31
R-squared	0.52	0.74	0.80	0.48	0.71	0.80
Cities	140	140	138	85	85	84
N	316	316	311	227	227	225

Note: Aerosol Optical Depth is the mean value in a 10km radius disk around the city center. Columns (1) and (4) have no control variables. Columns (2) and (5) add climate controls and continent dummies. Columns (3) and (6) add controls for city population and country GDP. Robust standard errors in parentheses. Stars denote significance levels: \* 0.10 \*\* 0.05 \*\*\* 0.01.

interpolate the annual GDP and population data to construct monthly measures.

Table A.2 reports population and country level GDP per capita for each city in the 12th month after the subway system opening. Cities that open subways are large, their average population is 3.7m, and tend to be in middle to high income countries.

#### 4. Aerosol Optical Depth versus ground based measurements

A series of papers compare measures of AOD to measures of particulate concentration from surface instruments (Kumar, Chu, Foster, Peters, and Willis, 2011, Gupta, Christopher, Wang, Gehrig, Lee, and Kumar, 2006, Kumar, Chu, and Foster, 2007). Kumar *et al.* (2007) in particular, examines the ability of AOD to predict particulates in a set of large cities, several of which are subway cities.

Broadly, this literature concludes that AOD is a good measure of airborne particulates, with two caveats. First, satellite reports of AOD describe daytime average conditions over a wide area at the

particular time the satellite passes overhead, while ground based instruments record conditions at a particular location, often over a period of hours. This causes an obvious divergence between satellite and ground based measures.

In addition, ground based instruments report the concentration of dry particulates, while the satellite based measure has trouble distinguishing water vapor from other particles. This suggests that some method of accounting for differences in climate will be important when we examine the relationship between subways and AOD.

As a direct check on our AOD data, we use World Health Organization data (WHO, 2016a) describing average annual PM10 and PM2.5 concentrations ( $\mu\text{g}/\text{m}^3$ ) in cities where ground-based pollution readings were available. We successfully match 143 such cities to our subway cities data. Of the 143, 20 report readings during four years, 80 during three years, 28 during two years and 15 in only one year. The readings span the 2003-2014 period, and not all city-years record both PM10 and PM2.5. Averaging monthly AOD values to calculate yearly averages, we obtain 316 comparable city-years for PM10 and 227 comparable city-years for PM2.5.

We can now compare the WHO ground based annual measures of particulates to annual averages of MODIS AOD measurements in subway cities. Specifically, we conduct the following regressions

$$\text{PM}_{yit} = \alpha_0 + \alpha_1 \text{AOD}_{it} + \text{controls}_{it} + \epsilon_{it},$$

where  $y \in \{2.5, 10\}$  is particulate size,  $i$  refers to cities and  $t$  refers to years for which we can match WHO data to our AOD sample.

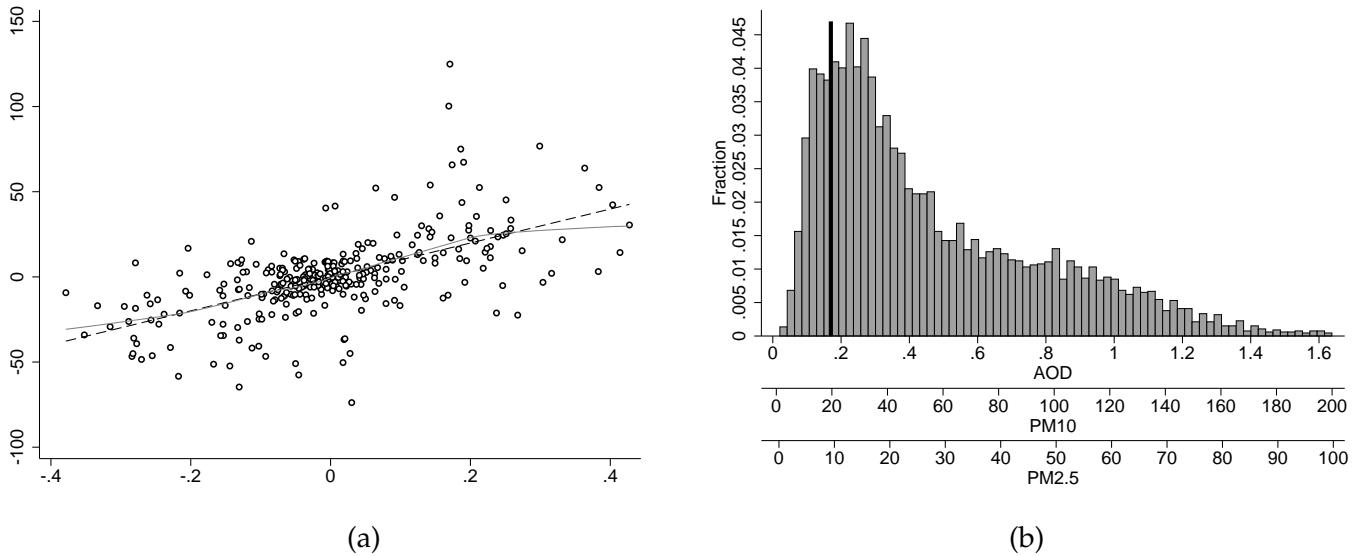
Table 2 reports results. The upper first column presents the results of a regression of the WHO measure of PM10 on annual average Terra AOD within 10km of a subway city center. There is a strong positive relationship between the two quantities and the  $R^2$  of the regression is 0.54. The AOD coefficient of 122.85 in column 1 means that a one unit increase in AOD maps to a 122.85  $\mu\text{g}/\text{m}^3$  increase in PM10. From table 1, we see that Terra 10k readings for North America decreased by 0.06 in subway cities between 2000 and 2014. Multiplying by 122.85 gives a  $7\mu\text{g}^3$  decrease. By contrast, according to US EPA historical data, during this same period US average PM10 declined from 65.6 to 55.0  $\mu\text{g}/\text{m}^3$ , or about a 10 unit decrease.<sup>4</sup> Since table 1 reports AOD for just the four cities in North America with new subways, while the EPA reports area weighted measures for the US, this seems reasonably close.

All specifications reported in table 2 assume a linear relationship between AOD and PM. Figure 4(a) plots residuals of regressions of PM10 and AOD on all controls used in column 2 of table 2, along with linear and locally weighted regression lines. This graph illustrates both how closely the two variables track each other and how close to linear is the relationship between them.

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<sup>4</sup><https://www.epa.gov/air-trends/particulate-matter-pm10-trends>, accessed April 3, 2017.

Figure 4: AOD versus PM



Note: (a) Plot showing residualized PM<sub>10</sub> and AOD, together with linear trend and locally weighted regression line. (b) Histogram of city-months by AOD, PM<sub>10</sub> and PM<sub>2.5</sub>. PM<sub>10</sub> and PM<sub>2.5</sub> axes rescaled from AOD using columns 1 and 4 of table 2. Black vertical line indicates WHO threshold level for annual average PM<sub>10</sub> exposure (WHO, 2006).

In column 2, we conduct the same regression but include linear and quadratic terms in our annual climate variables, counts of AOD pixel-days, and continent indicators. The coefficient on AOD drops from 122.85 to 99.62, and the  $R^2$  increases to 0.75. In column 3, we add controls for city population and country GDP. This decreases the coefficient on AOD to 75.26 and increases the  $R^2$  of the regression to 0.81. Columns (4) to (6) replicate (1) to (3) but use PM<sub>2.5</sub> as the dependent variable. These regressions have greater predictive power, with qualitatively similar results. The AOD coefficients are about half as large, which is consistent with the PM<sub>10</sub> to PM<sub>2.5</sub> conversion factors used by the World Health Organisation (WHO, 2016a). Finally, the lower panel of table 2 shows analogous regressions for Aqua. We conduct, but do not present, corresponding regressions where our AOD measure is based on a 25km ring around the city center instead of 10km. All results are broadly similar.<sup>5</sup>

Recall that the ground-based instruments and MODIS, in fact, measure something different. Ground-based instruments measure pollution at a point over an extended period of time. Remote sensing measures particulates across a wide area at an instant. Given this difference, the extent to which the two measures appear to agree seems remarkable.

In addition to validating the use of remotely sensed AOD, table 2 provides a basis for translating our estimates of the relationship between subways and AOD into a relationship between subways

<sup>5</sup>We note that the results in table 2 are quite different from those on which the 2013 Global burden of disease estimates are based (Brauer *et al.* 2015). In particular, they estimate

$$\ln(\text{PM}_{2.5}) \approx 0.8 + 0.7 \ln(\text{AOD}).$$

and PM2.5, or PM10. To illustrate this process, and to help to describe our data, figure 4(b) provides a histogram of the 12,169 city-months used for our main econometric analysis. The figure provides three different scales for the horizontal axis. The top scale is the raw AOD measure. The second two axes are affine transformations of the AOD scale into PM10 and PM2.5 based on columns 1 and 4 of table 2. For reference, the black line in the figure gives the World Health Organization recommended maximum annual average PM10 exposure level ( $20 \mu\text{g}/\text{m}^3$ ).

## 5. The relationship between subway system openings and AOD

In our primary econometric exercise, we examine changes in AOD around the time that a city opens its subway system. Let  $i = 1, \dots, I$  index subway cities and  $t$  index months between February 2000 and December 2014. Thus,  $\text{AOD}_{it}$  denotes AOD in city  $i$  at time  $t$ . We are interested in changes to AOD in the months around a system opening. If city  $i$  opens its subway in month  $t'$ , then define  $\tau_{it} = t - t'$ . That is,  $\tau_{it}$  is ‘months since the subway opened’, with months before the opening taking negative values. Let  $k$  describe the window over which we analyze AOD, i.e.,  $\tau_{it} \in \{-k, \dots, 0, \dots, k\}$ . We will most often be interested in the case of  $k = 18$ , that is, the 37 month period extending from 18 months before until 18 months after a subway opening. There are 39 cities that open a subway for which this entire window falls within the February 2000 to December 2014 range of our AOD data. In order to keep a constant sample of cities for each month, we most often consider this set.

Now define the following families of indicator variables,

$$D_{it}(j) = \begin{cases} 1 & \tau_{it} = j \\ 0 & \text{otherwise,} \end{cases} \quad (1)$$

$$D_{it}(j, j') = \begin{cases} 1 & \tau_{it} \in \{j, \dots, j'\} \\ 0 & \text{otherwise,} \end{cases} \quad (2)$$

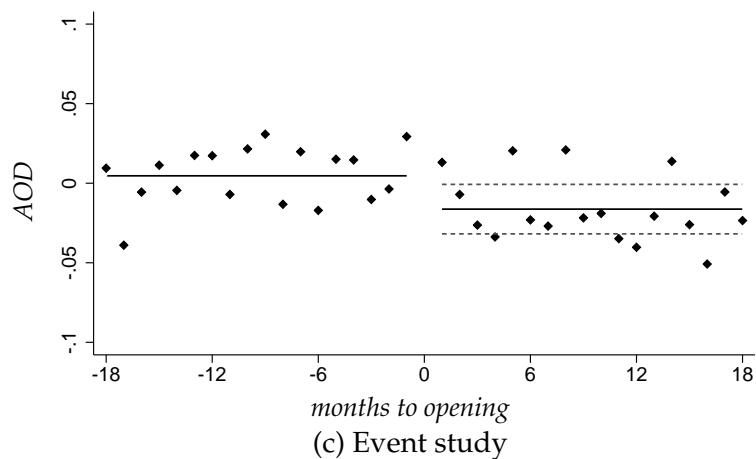
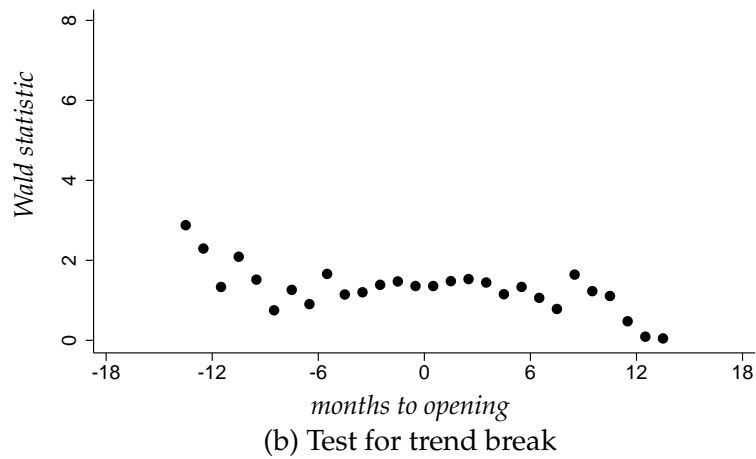
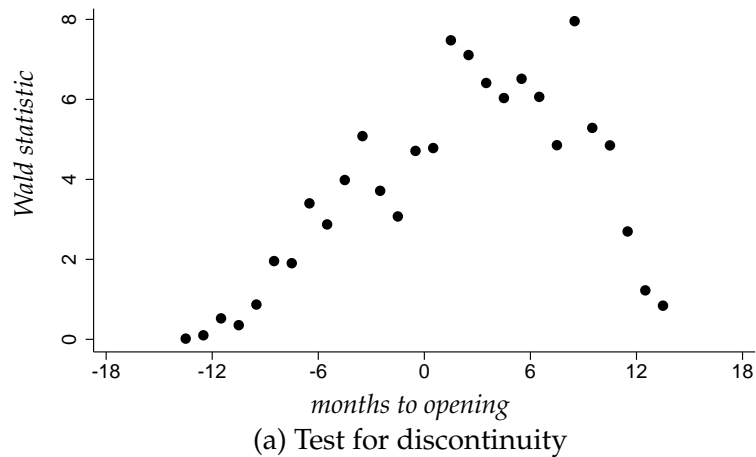
$$D_{it}(j \leq j') = \begin{cases} 1 & \tau_{it} \leq j' \\ 0 & \text{otherwise.} \end{cases} \quad (3)$$

Equation (1) describes indicators for sets of city-months that are the same number of months away from the month when their subway system opens. Equation (2) describes indicators for each a set of step functions beginning  $j$  and ending in  $j'$  months from the subway opening month. Finally,

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Comparing with table 2, we see that these coefficient estimates are quite different. The difference reflects primarily our use of the level of PM2.5, rather than its logarithm, as the dependent variable. We also use the level of AOD rather than its logarithm as the explanatory variable. Since AOD is typically around 0.5, this turns out not to be important. Finally, our sample describes a different and more urban sample of locations, relies on annual rather than daily data, and measures AOD using just MODIS data rather than an average of MODIS and a measure imputed using a climate model and ground based emissions release information. We prefer the formulation in table 2 to that in Brauer *et al.* (2015) for three reasons. First, AOD is already a logarithm (see footnote 2), so the Brauer *et al.* specification uses the logarithm of a logarithm as its main explanatory variable. Second, mortality and morbidity estimates are typically based on levels of pollutants, not on percentage changes, so the dependent variable in our regressions is more immediately useful for evaluating the health implications of changes in AOD. Finally, we control for weather conditions, which appears to be important. In any case, the  $R^2$  in both studies is of similar magnitude.

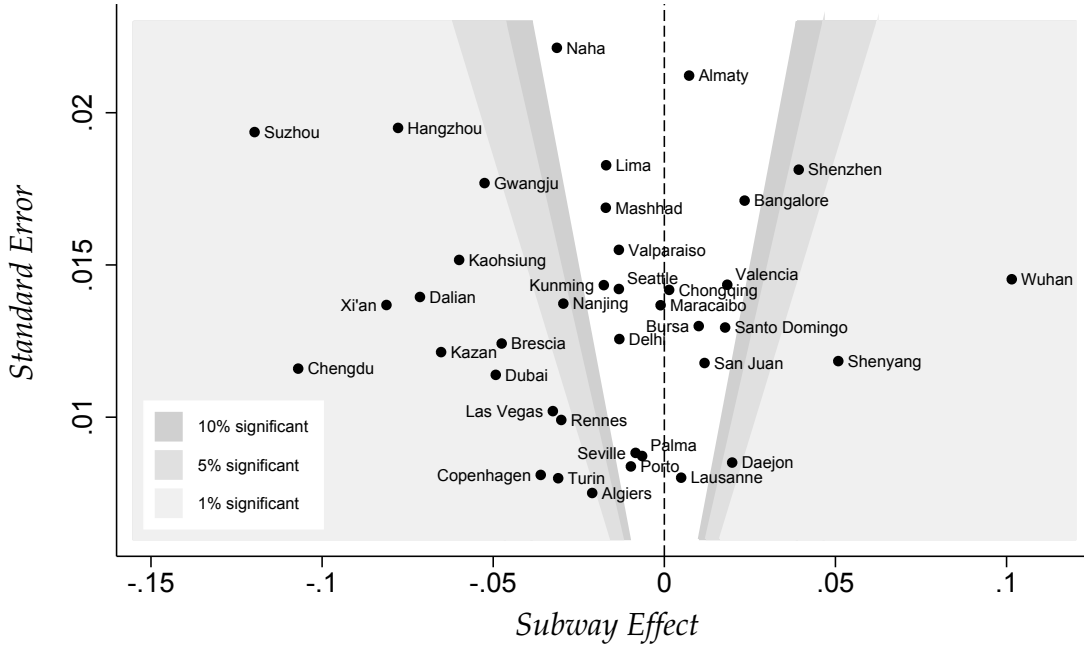
Figure 5: AOD during the 18 months before and after subway openings



Notes: (a) Plot of Wald statistics for tests of a regression intercept discontinuity at time  $\tau$ . Test statistics calculated in regressions that also control for a satellite indicator, year-by-continent indicator variables, city-by-calendar month indicators, AOD pixel-days and linear and quadratic terms of monthly of climate variables. Finally, the control set also includes linear and quadratic terms in country level GDP and city level population. (b) Plot of Wald statistics for tests of a trend break at time  $\tau$  conditional on a discontinuity in the mean level of AOD at  $\tau = 1$ . Other details are the same as in Panel (a). (c) Event study during 18 months before and after subway openings.



Figure 6: Heterogeneity of the effect of subway opening on AOD



Notes: Illustration of 39 city specific subway effects.  $x$  axis is treatment effect,  $y$  is s.e. of estimated treatment effect. Region in white contains estimates that are not significantly different from zero.

equation (3) describes indicators for city-months that are far enough from the subway opening date that they fall outside our study window.

Sections 3 and 4 indicate the following patterns in the data. The AOD data are seasonal and the pattern of seasonality varies across the globe. The AOD measurements reported by Terra are systematically larger than Aqua, but otherwise the two satellites track each other very closely. Remotely sensed AOD may confound water vapor with anthropogenic particles. City-month AOD averages are slightly decreasing in the number of pixel-days on which they are based. Finally, there are long run trends in pollution, and these trends are probably different on different continents.

Given this, we include the following controls in our regressions; a satellite indicator, year-by-continent indicators, and city-by-calendar month indicators.<sup>6</sup> We include the count of AOD pixel-days used to calculate the city-month AOD and linear and quadratic terms of our monthly climate variables. Finally, the control set sometimes includes linear and quadratic terms in country level GDP and city level population. Subject to the change from an annual to monthly period of observation, these control variables closely correspond to those we used in our investigation of the relationship between PM<sub>10</sub>, PM<sub>2.5</sub> and AOD in table 2. Controls for city-months (e.g. June in Delhi) are particularly important since they capture city-specific pollution patterns across months

<sup>6</sup>Our results are robust to using hemisphere-month fixed effects instead of year-by-continent and city-by-calendar month dummies.

Table 3: Subway opening and AOD for the 18 month period post system opening

	(1)	(2)	(3)	(4)	(5)	(6)
1-18 months post	-0.0205** (0.00931)	-0.0209** (0.00946)	-0.0201** (0.00883)	-0.0210** (0.00895)	-0.0213** (0.00815)	-0.0223** (0.00865)
city pop.& GDP	No	Yes	No	Yes	No	Yes
city-level trends	No	No	Yes	Yes	No	No
city-level pre/post trends	No	No	No	No	Yes	Yes
Mean dep. var.	0.457	0.457	0.457	0.457	0.457	0.457
R-squared	0.833	0.834	0.838	0.838	0.839	0.839
Number of events	39	39	39	39	39	39
N	12,169	12,169	12,169	12,169	12,169	12,169

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

due to factors such as seasonal wind patterns. Without these controls for city specific seasonality we are not able to detect an effect of subways.

Following Andrews (1993), Andrews (2003) and Hansen (2000), we check for a structural break in the value of AOD around the time of system opening by estimating a series of regressions of AOD on a step function as we allow the timing of the step to traverse the study period. The relevant regressions are,

$$\begin{aligned}
 AOD_{it} = & \alpha_0 + \alpha_{1j} D_{it}(j,k) \\
 & + \alpha_2 D_{it}(\tau < -k) + \alpha_3 D_{it}(\tau > k) + \text{controls}_{it} + \epsilon_{it} \\
 & \text{for all } j \in \{-0.75k, \dots, 0, \dots, 0.75k\}
 \end{aligned} \tag{4}$$

For our main analysis we set  $k = 18$ . This window length strikes a balance maintaining the number of cities from which we identify our coefficient of interest and having a long analysis window. This implies we use a 37 month study window<sup>7</sup> and estimate equation (4) for each month in  $j \in \{-14, \dots, 14\}$  with errors clustered at the city level. We then calculate a Wald test of  $\alpha_{1j} = 0$  for each  $j$ .<sup>8</sup> By including pre- and post-period indicators in these regressions we use all city-months in our sample to estimate city-month indicators, continent-year indicators and climate variables, while only using AOD variation near the subway opening date to identify the effects of subways on AOD. Panel (a) of Figure 5 plots these test statistics.

<sup>7</sup>(18\*2+1) months.

<sup>8</sup>Absent clustering, this Wald test coincides with an F test.

The figure shows a clear pattern. Wald statistics increase from a low level to a peak right after the subway opening, before quickly falling. That is, this plot suggests that the subway system opening leads to a break in the AOD sequence, and that this break occurs when the system opens.<sup>9</sup>

On the basis of Panel (a) of Figure 5, we assume a break in AOD levels that coincides with the first full month of subway system operations, i.e.,  $\tau = 1$ . Conditional on such a break, we next check for a change in the trend of AOD associated with subway openings. We proceed much as in our test for a break, but instead look for a change in trend around the time of a subway opening. Formally, this means estimating the following set of regressions,

$$\begin{aligned} AOD_{it} &= \alpha_0 + \alpha_1 \tau_{it} + \alpha_{2j} \tau_{it} D_{it}(j, k) + \alpha_3 D_{it}(1, k) \\ &+ \alpha_4 D_{it}(\tau < -k) + \alpha_5 D_{it}(\tau > k) + \text{controls}_{it} + \epsilon_{it} \end{aligned} \quad (5)$$

for all  $j \in \{-0.75k, \dots, 0, \dots, 0.75k\}$

As before, we estimate the regression (5) for each month in  $j \in \{-14, \dots, 14\}$  with errors clustered at the city level and calculate the Wald test for  $\alpha_2 = 0$  for each regression.<sup>10</sup> Panel (b) of Figure 5 plots these Wald statistic values as  $j$  varies.<sup>11</sup> Thus, conditional on a step at  $\tau = 1$ , subway openings do not seem to cause a change in the trend of AOD in a city.

Figure 5 suggests that subway openings cause a one time shift in a city's level of AOD, and no other change in the evolution of AOD. Given this evidence for the existence and timing of an effect of subway openings on the evolution of AOD, we turn to estimating its size.<sup>12</sup>

To illustrate patterns in the data, we also estimate,

$$\begin{aligned} AOD_{it} &= \alpha_0 + \sum_{j \in \{-k, \dots, k\} \setminus \{0\}} \alpha_{1j} D_{it}(j) \\ &+ \alpha_2 D_{it}(\tau < -k) + \alpha_3 D_{it}(\tau > k) + \text{controls}_{it} + \epsilon_{it} \end{aligned} \quad (6)$$

Control variables are the same as those used in our test for a structural break. Since the indicator for  $\tau_{it} = 0$  is omitted, the  $\alpha_{1j}$  measure mean difference in AOD for city-months with  $\tau_{it} = j$  from those with  $\tau_{it} = 0$ . Figure 5 plots as dots the 36 monthly values of  $\alpha_{1j}$  that result from conducting regression (6) with  $k = 18$ . The vertical axis of this figure indicates AOD. From table 1, sample mean AOD is about 0.44, so monthly variation in AOD is small relative to the mean level. Inspection of figure 5 suggests a drop in AOD around the time of a system opening.

<sup>9</sup> Andrews (2003) gives (asymptotic) critical values for the test statistic values we have just generated, a 'sup-Wald' test for  $\alpha_{1j} = 0$  for all  $j$ . For our case, where the break in question affects only one parameter and where we trim 25% from the boundaries of the sample, the 1% critical value of this statistic is 11.5, less than the value of 15.14 that we observe for the Wald statistic in the month after a system opening. With this said, our estimation framework differs from the one for which this test statistic is derived in several small ways, and so we regard this test with some caution.

<sup>10</sup>An alternative would be to simultaneously search for locations of the break and trend break. Hansen (2000) argues that sequential searching, as we do, arrives at the same result.

<sup>11</sup>All values are well below the 10% critical value of 6.46 given in Andrews (1993). Again, our framework differs from the framework under which this test statistic is derived so this test should be regarded with caution.

<sup>12</sup>Hansen (2000) provides an elegant method for estimating the location and size of the break along with confidence intervals. This method assumes a balanced panel, and so we have not been able to apply it to our data.

To estimate the size of the post-subway drop in AOD, and to investigate its robustness, we conduct regressions of the following form,

$$AOD_{it} = \alpha_0 + \alpha_1 D_{it}(1,k) + \alpha_2 D_{it}(0) + \alpha_3 D_{it}(\tau < -k) + \alpha_4 D_{it}(\tau > k) + \text{controls}_{it} + \epsilon_{it}. \quad (7)$$

This is a regression of AOD on an indicator for post-opening and controls. As before, we include pre- and post-period indicators in order to isolate AOD variation for city-months close to the time of their subway opening. We include a dummy variable for city-months when  $\tau_{it} = 0$ . This month is ‘partly treated’ and this specification ignores AOD variation for these partly-treated city-months. The intercept,  $\alpha_0$ , gives the conditional mean AOD over the city-months where  $\tau_{it} \in \{-18, \dots, -1\}$ . The coefficient of interest is  $\alpha_1$ , the difference in conditional mean AOD between city-months with  $\tau_{it} \in \{-18, \dots, -1\}$  and those with  $\tau_{it} \in \{1, \dots, 18\}$ .

Table 3 presents results. In column 1 of table 3 we conduct the regression given in equation (7) with our basic set of controls. We see that the effect of subways on AOD in the 18 months following a subway opening,  $\alpha_1$ , is about -0.02 and is different from zero at the 5% level. Column 2 adds country level GDP and city population. Column 3 adds city specific trends. Column 4 adds country level GDP and population and city specific trends. Column 5 adds city specific trends and allows for a trend break in each city at time zero. Column 6 adds country level GDP and population to the specification of column 5. The estimated effect on AOD of subway opening is stable across these various specifications. The difference between the smallest and largest coefficients (columns 3 and 6) is 0.002. This is about 25% of the standard error of the most precise estimate in column 5. Panel (c) of figure 5 shows the magnitude of the AOD coefficient from column 2, as well as 95% confidence bounds.

Table 3 strongly suggests that opening a subway network decreases a city’s AOD by about 0.02 over the 18 month period following the opening. The mean value of AOD across cities in our sample before subways open is 0.49, so this 0.02 subway effect on AOD represents a 4% reduction on average.

Regression results so far focus on average effects over the 18 months before and after a subway opening. Table A.3 refines the results of table 3 by decomposing the study window into 6 month bins. These estimates are broadly consistent with inspection of panel (c) of figure 5 and table 3. Subways have a negative effect on AOD during each six month period following a subway opening. These effects are largest during the period from 7-12 months after an opening. Unsurprisingly, our estimates are somewhat imprecise, and only the effect during the 7-12 months post-opening is distinguishable from zero at conventional confidence levels. Estimates of the subway effect on AOD in the two pre-periods are dramatically smaller than post-periods, but are estimated with about the same precision. In particular, and reassuringly, they are not distinguishable from zero. This suggests there is no ramp-up in AOD before subway openings that would be a threat to identification.

Table 3 presents estimates of the average effect of subways on a city. It is natural to suspect that, in fact, subways do not affect all cities in the same way. To investigate this possibility, we estimate a version of equation 7 where we allow the effect of subways to vary across cities. Figure 6 summarizes these results. The horizontal axis gives the magnitude of the subway effect for each city, and the vertical axis the corresponding standard error. Shaded regions indicate whether the city effect in question is distinguishable from zero at usual confidence levels. This figure suggests considerable heterogeneity in how cities respond to subways.

We conduct a number of exercises in order to discern a pattern in this heterogeneity. Table A.4 investigates whether subways have different effects on different types of cities. In this table, we replicate the results of column 2 of table 3, but add an interaction between the post-subway indicator and a particular city characteristic, along with the characteristic in question. In order, the interactions considered are; an indicator for cities in the top half of the city size distribution in 2000, an indicator for cities in the bottom half of the country income distribution in 1990, an indicator for above median average rainfall, an indicator for cities whose subway opening included more than the median number of stations, indicator for cities in Asia, and finally, an indicator for cities in the top half of the AOD distribution in the year prior to their subway opening.

The interaction term has only a small effect on the main treatment effect and the interaction term is small and indistinguishable from zero when we consider heterogeneity of effects by city size, country income level, mean precipitation, and initial subway size (Columns 1-4 in the table).

Heterogenous effects are more evident when we differentiate between Asian cities and the rest (column 5), and indicate that Asian cities experience larger pollution reductions with the introduction of their subway systems (-0.025 vs -0.015), although the interaction term is not statistically different from zero. Column 6 distinguishes between high and low pollution cities. As would be expected, the estimates suggest that pollution effects are larger (-0.029 vs -0.012) among initially more polluted cities. In fact, this specification indicates that pollution reduction effects can only be differentiated from zero for initially higher pollution cities.

### ***A Longer time horizons***

Subways are durable and their effects probably extend over decades. Hence, it is of interest to extend our estimates of the effects of subways to the longest possible horizon that our data permit. Unfortunately, considering a longer treatment period requires that we degrade our research design in one of two ways. As we consider longer treatment periods we must either allow later post-treatment effects to reflect a decreasing set of cities, opening the door to confounding composition with subway effects, or else restrict attention to progressively smaller samples of cities, reducing precision and raising questions of external validity. In spite of this, the importance of obtaining estimates over a time horizon that more nearly approximates the planning horizon suggests that such estimates will be useful, even though we have less confidence in them.

In table 4 we continue to consider a pre-treatment period beginning 18 months before an opening, but consider longer post-treatment periods. In columns 1 and 2 we consider two years after an opening, and allow the subway effect to vary by year using a specification that is otherwise the same as we used in table 3. As in table 3, the two columns differ only in that column 2 includes controls for city population and country level GDP, while column 1 does not. We see that the one year effect is about  $-0.02$ , statistically identical to our estimate of the 18 month effect in table 3. Point estimates of the second year effect are slightly smaller and are estimated with about the same precision as the 1 year effect. We can reject neither the hypothesis that the second year effect is zero nor that it is the same as the one year effect. Panel (b) of table 4 estimates the average subway effect over the two year post-period considered in the first two columns. Unsurprisingly, this average effect is statistically different from zero, but not from  $-0.02$ . In order to extend our sample to two years post-treatment with a constant sample of cities in all months, we lose a city and the first two columns of table 4 reflect 38 subway openings instead of 39.

In columns 3 and 4 of table 4 we extend the post-treatment period to 36 months. Each of the three post treatment years are negative and estimated precisely enough that they can be distinguished from zero. Point estimates are slightly increasing in magnitude with time from the system opening, although the change is not large relative to the magnitude or precision of the estimates. To consider the three year post-treatment period with a constant sample of cities in each month, we restrict our sample to 35 cities. Thus, the slight change in the year 1 and 2 treatments from columns 1 and 2 to columns 3 and 4 may reflect the change in sample. Finally, columns 5 and 6 consider a four year post-treatment period. These columns indicate slightly larger effects than in the other columns, and suggest that the effect of subways increases over time, although the precision of these estimates does not allow us to reject the hypothesis that the effect is constant in all post-treatment years. To preserve a constant sample of cities over this longer horizon, we restrict our sample to only 28 subway openings. Again, the average effect presented in panel (b) is not distinguishable from  $-0.02$ .

Table 5 extends the analysis horizon by dropping the requirement that the sample of cities is constant throughout the window of analysis and allows us to show estimates of the effect of subways over the five to eight years after a system opening. To begin, columns 1 and 2 of table 5 look at the effect of subways for a five year post-treatment period following the specification of column 2 of table 3, except for the longer treatment period. For reference, column 1 restricts attention to set of 26 cities for which we observe the entire post-treatment period.<sup>13</sup> In column 1 we see that all yearly effects are negative, and, except for the very large effect in the fifth year, not far from our baseline estimate of about  $-0.02$ . Switching to the larger sample of 39 cities in column 2, we see that coefficient magnitudes and standard error decrease slightly. In columns 3 to 5, we consider progressively longer treatment periods. Panel (b) reports the average effect over

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<sup>13</sup>In table A.2 these 26 cities range from Rennes to Dubai.

Table 4: Longer term effects

	(1)	(2)	(3)	(4)	(5)	(6)
Panel a.						
1-12 months post	-0.0203*	-0.0208*	-0.0186*	-0.0185*	-0.0222*	-0.0209*
	(0.0102)	(0.0103)	(0.0108)	(0.0108)	(0.0116)	(0.0109)
13-24 months post	-0.0127	-0.0129	-0.0178**	-0.0174*	-0.0250***	-0.0224**
	(0.0097)	(0.0010)	(0.0087)	(0.0091)	(0.0090)	(0.00865)
25-36 months post			-0.0271**	-0.0260**	-0.0366***	-0.0324***
			(0.0103)	(0.0098)	(0.0107)	(0.0095)
37-48 months post					-0.0316*	-0.0255*
					(0.0158)	(0.0129)
City pop. and GDP	No	Yes	No	Yes	No	Yes
Mean dep. var.	0.462	0.462	0.443	0.443	0.416	0.416
R-squared	0.833	0.834	0.831	0.832	0.829	0.830
Number of events	38	38	35	35	28	28
N	11,841	11,841	10,881	10,881	8,863	8,863
Panel b.						
average post-period	-0.0167*	-0.0171*	-0.0209**	-0.0204**	-0.0273***	-0.0243***
	(0.0087)	(0.0089)	(0.0081)	(0.0079)	(0.0089)	(0.0072)

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

the whole relevant post-treatment period. In every case this average effect is quite close to our baseline specification at  $-0.019$ .

Inspection of these results reveals three patterns. First, across specifications, point estimates are within 1.64 standard errors of  $-0.02$  in almost all cases. Second, only the first, third and fifth year effect are significantly different from zero and the fifth year effect seems anomalously large relative to the other years. Finally, there is no obvious trend in coefficient magnitudes with time from opening, while in all columns except 1, standard errors increase monotonically, or very nearly so, with time from opening. That is, unsurprisingly, as the subway opening is more remote, its effects are progressively more difficult to detect, and beyond 5-6 years we are unable to distinguish annual subway effects from zero. The lower panel in the table reports mean effects across post-treatment years and points to surprisingly stable estimates even as the number of years post treatment are extended ( $-0.019$  in column 2 versus  $-0.018$  in column 5). These results are consistent with a persistent AOD decrease of about 0.02 that is gradually overwhelmed by noise

Table 5: Even longer horizon

	(1)	(2)	(3)	(4)	(5)
Panel a.					
1-12 months post	-0.0172 (0.0109)	-0.0200* (0.0100)	-0.0199* (0.0100)	-0.0194* (0.0099)	-0.0195* (0.0097)
13-24 months post	-0.0218* (0.0107)	-0.0120 (0.0097)	-0.0119 (0.0010)	-0.0108 (0.0099)	-0.0110 (0.0099)
25-36 months post	-0.0290*** (0.0101)	-0.0192* (0.00997)	-0.0192* (0.0104)	-0.0177* (0.0104)	-0.0180 (0.0109)
37-48 months post	-0.0243 (0.0155)	-0.0177 (0.0137)	-0.0176 (0.0142)	-0.0158 (0.0142)	-0.0162 (0.0146)
49-60 months post	-0.0434** (0.0165)	-0.0369*** (0.0132)	-0.0368** (0.0137)	-0.0346** (0.0138)	-0.0351** (0.0144)
61-72 months post			-0.0237* (0.0138)	-0.0215 (0.0145)	-0.0220 (0.0155)
73-84 months post				-0.0280 (0.0178)	-0.0285 (0.0184)
85-96 months post					-0.0150 (0.0210)
Constant sample of cities	Yes	No	No	No	No
City pop. and GDP	Yes	Yes	Yes	Yes	Yes
Mean dep. var.	0.392	0.457	0.457	0.457	0.457
R-squared	0.833	0.834	0.834	0.834	0.834
Number of events	26	39	39	39	39
N	8,312	12,169	12,169	12,169	12,169
Panel b.					
average post-period	-0.0206** (0.0086)	-0.0190** (0.0081)	-0.0188** (0.0084)	-0.0172** (0.0081)	-0.0181** (0.00800)

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

and with a transitory effect that lasts about five years.

## B Spatial scale of effect

Subways overwhelmingly serve the areas close to the most central part of a city. Gonzalez-Navarro and Turner (2016) document that about 40% of all subway stations in existing subway systems lie within 5km of the center and another 30% within 10km of the center. Thus, we expect larger



Table 6: Spatial decay

	10 km radius		25 km radius		50 km radius	
1-18 months post	-0.0205** (0.0093)	-0.0209** (0.0095)	-0.0187** (0.0069)	-0.0192** (0.0072)	-0.0135* (0.0074)	-0.0140* (0.0077)
City pop. and GDP	No	Yes	No	Yes	No	Yes
Mean dep. var.	0.457	0.457	0.412	0.412	0.377	0.377
R-squared	0.833	0.834	0.861	0.861	0.863	0.864
Number of events	39	39	39	39	39	39
N	12,169	12,169	12,535	12,535	12,644	12,644

*Note: Dependent variable is monthly mean AOD in a 10km, 25km, or 50km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.*

effects on AOD nearer to city centers than further away, particularly for this sample of new subway system cities. Table 6 documents precisely this phenomena. For reference, the first two columns of this table reproduce the first two columns of table 3. Columns 3 and 4 are identical to columns 1 and 2, except that the dependent variable is mean monthly AOD within 25km of the center rather than within 10km. Columns 5 and 6 are similar, but examine AOD within 50km of the center. As expected, as we increase the distance from the center, we see decreases in the effect of subways on AOD. However, the effect continues to be distinguishable from zero at ordinary confidence levels, and the rate of decrease with distance is small compared to the precision of the estimates. In all, table 6 suggests that subways have greater effects on central city than suburban AOD.

### C Further results

*Placebo test:* Table A.5 presents the results of an important placebo test. To conduct this test, we match each subway city to the nearest city within 1000km that has a population within 20% of the target city. We are able to find such a match for 27 of our 39 subway cities. We replicate the regressions of table 3 using placebo city outcomes in table A.5. As expected, the effect of subways on placebo city AOD is a precisely estimated zero.

*Expansions vs openings:* Up until now, our investigations have focussed on the effects of the initial opening of a subway. We now turn to an investigation of subsequent expansions. To consider the effect of a city's first subway expansion (typically the second subway line in the system), as opposed to the system opening, we first restrict attention to the set of 14 cities for which we observe AOD for both the opening and the expansion. Column 1 of table A.6 reports the results of a regression like the one reported in column 2 of table 3 to estimate the effect on AOD of a city's first

subway expansion over an 18 month treatment window. The point estimate of this effect is  $-0.015$ , smaller than the opening effect from table 3 but we cannot distinguish this effect from zero.

Because we observe the whole history of each subway system, we can also identify the date of the first expansion for cities that do not open their subways during the period when we observe AOD. This increases the number of available expansions from 14 to 26. Column 3 of table A.6 reports the estimate of the expansion effect on this larger set of cities. This estimate is smaller and more precisely estimated, and while we cannot distinguish it from zero, we also cannot distinguish it from  $-0.02$ . Columns 2 and 4 replicate the estimations of columns 1 and 3, but use any expansion as the treatment variable. These estimates are both close to zero and estimated with sufficient precision to allow us to distinguish them from  $-0.02$ , but not from zero. In sum, this table provides suggestive evidence that subway expansions are less important than openings.

Table A.7 examines the effects of subway openings and expansions on subway ridership and confirms the conclusions suggested by table A.6. An average subway opening results in ridership of about 65 people per 1000 of population. The first expansion, on average, increases ridership by about 47 people per 1000 of population, and subsequent expansions have still smaller effects.

*Implications of longer pre-treatment period:* The results presented so far are consistent with subway openings causing a decrease in AOD of about 0.02, and with this effect being about constant over at least the subsequent 5 to 8 years. If we instead consider a pre-period of around 48 months, then there are two noteworthy changes. First, from table A.2 the set of cities for which we observe a 48 month pre and post-period begins with Gwangju, South Korea and ends with Shenyang, China, so we are left with a dramatically smaller sample. Second, in this sample there are three extremely low pollution months about 24 months prior to subway opening. The three months do not appear to indicate a break in either the trend or the level of AOD. However, they are sufficiently different from neighboring months that they shift the 48 month pre-period AOD mean. With this said, in regressions analogous to those of table 3 with the longer pre and post-treatment period and smaller sample, we estimate a decline in AOD around the time of subway opening which is only slightly smaller than what we report in table 3. Figure A4 illustrates this longer study period but is otherwise analogous to the bottom panel of figure 5.

## 6. Subways, AOD and urban travel behavior

To assess whether our estimate of the effect of subway openings on AOD is reasonable, consider the following back of the envelope calculations.

On the basis of travel survey data described in Akbar and Duranton (2017), residents of Bogota take about 2.69 trips per day, and of these 19.3%, or 0.52 trips per day, are by private car or taxi. From table A.2, twelve months after its subway opening an average city in our sample has a population of about 3.7m. Multiplying per capita trips by this population, if people drive at the

same rate as does the population of Bogota then an average city in our sample generates about 2m trips by car or taxi per day. From figure 1, in the second year of its operation an average subway in our data provides about 60 rides per 1000 of population. Applying this rate to a city of 3.7m, an average subway system provides about 200,000 rides per day. If all subway rides replace car or taxi rides, this is about 10% of all rides in our hypothetical city.

We can perform a similar calculation on the basis of US national averages using the 2009 National Household Transportation Survey.<sup>14</sup> The 2009 NHTS records that an average US household took 3.8 trips per day, about 90% by car (Duranton and Turner, 2017). If everyone in a city of 3.7m takes as many trips as an average American, then the city generates about 13m trips by car per day. If the subway system provides the same about 200,000 rides per day and if all subway rides replace car or taxi rides, then the subway opening should reduce car trips by about 1.5%.

Suppose a 1% reduction in traffic results in a 1% reduction in PM10 and that there is no demand response for car travel as drivers shift trips to the subway. In this case, the calculations above show that a subway reduces PM10 by 10% in a city like Bogota and by 1.5% the US. These values bracket our sample average 4% AOD reduction. Since our estimated 4% AOD reduction is an average over rich and poor country cities, this suggests that our estimated effects are plausible.

With this said, the evidence for a direct relationship between driving and metropolitan PM10 levels is inconclusive. Friedman, Powell, Hutwagner, Graham, and Teague (2001) examine changes in traffic and changes in PM10 in Atlanta around the 1996 summer olympics. During this time, the city imposed restrictions on driving and saw traffic fall by about 2.8% over a 17 day period. During the same period, PM10 fell by 16.1%. That is, each 1% reduction in driving was associated with about a 5% reduction in PM10. In a related exercise, Gibson and Carnovale (2015) examine the effect of a change in Milan's congestion pricing program on both traffic and PM10. Their estimates allow us to calculate that a 4% reduction in traffic caused about a 1% reduction in PM10.<sup>15</sup> Finally, the US EPA attributes about 16% of US PM10 to on road vehicles.<sup>16</sup> Of these studies, only Friedman *et al.* (2001) finds that a one percent decrease in traffic is associated with at least a one percent decrease in PM10.

This has important implications for our back of the envelope calculations. Suppose that, in line with Gibson and Carnovale (2015), we require 4% reduction in traffic for each 1% decrease in PM10. In this case, in order to achieve a 5% reduction in PM10, a subway opening would need to reduce traffic by 20%, not by 5%. This seems implausible. Alternatively, if subway openings reduce driving by 5% then we would expect them to reduce PM10 by 1.25%.

In addition, the evidence that drivers respond to increased road capacity seems compelling. Duranton and Turner (2011) find that metropolitan area traffic increases in direct proportion to

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<sup>14</sup>[nhts.ornl.gov/2009/pub/stt.pdf](https://nhts.ornl.gov/2009/pub/stt.pdf), table 3.

<sup>15</sup>From Gibson and Carnovale (2015) table 6, treatment increased log PM10 by 0.0404 and, from table 2, traffic by 26,725 cars. From table 2, mean traffic and PM10 are 169,744 and 47.66. Using these values to calculate percentage changes we arrive at a 16% change in traffic and 4% change in PM10.

<sup>16</sup>U.S. EPA, Report on the Environment, <https://cfpub.epa.gov/roe/indicator.cfm?i=19>, accessed, April 2017.

road capacity, a finding that Hsu and Zhang (2014) confirm for Japan. While these papers study road expansions explicitly, the logic of their finding suggests that a reduction in traffic due to increased subway ridership ought to be met with almost exactly offsetting increases in the demand for automobile and truck travel. That is, that subways ought not to reduce traffic in urban areas. Duranton and Turner (2011) corroborate this argument by looking at the relationship between the level of driving in a US metropolitan area and the stock of buses and subway cars in the MSA. Although the resulting estimates are imprecise, they do not contradict the hypothesis of no effect.

However, Duranton and Turner (2011) and Hsu and Zhang (2014) study, respectively, US and Japanese metropolitan areas with average populations of about 1m. In contrast, we consider a set of cities, all with subways, with average population of nearly 4m, of which only one is Japanese and only two are in the continental US. Thus, it may be that the demand responses estimated in Duranton and Turner (2011) and Hsu and Zhang (2014) do not extrapolate to our sample of larger and more international subway cities. Garcia-Lopez, Pasidis and Viladecans-Marsal (2017) provide suggestive evidence that the demand response to additional lanes is smaller for European cities with subways than without. With this said, the hypothesis of no demand response seems improbable.

This, too, has important implications for our back of the envelope calculation. Suppose that the demand response in our sample is only half what Duranton and Turner (2011) find for the US. In this case, in order to reduce driving by one trip, we would require two subway trips. This would halve the effect of subways on  $\text{PM}_{10}$  in our back of the envelope calculation.

To sum up, subway openings reduce metropolitan AOD levels by about 4% and probably carry approximately the same fraction of daily trips. However, a significant traffic demand response likely follows a subway opening, and a 1% traffic reduction probably reduces  $\text{PM}_{10}$  by less than 1%. It follows that the effect of subways on AOD probably does not operate entirely by diverting travel from average cars to the subway. To cause the observed decrease in  $\text{PM}_{10}$ , subway openings probably must have a larger effect on driving behavior than ridership numbers alone suggest.

We are not able to resolve this puzzle beyond suggesting three alternative channels through which subways might affect  $\text{PM}_{10}$ . First, marginal drivers who switch to the subway may be poor relative to the pool of all drivers, and if so, they may drive particularly dirty cars (or scooters). Thus, the availability of subways may affect pollution by affecting the composition of the stock of cars on the road. There does not seem to be a basis in the literature for estimating the magnitude of this effect. Second, subways typically provide a disproportionate share of their trips at peak hours. In this case, subway trips may replace trips that occur at congested times and have high external congestion costs. If so, it may be that each subway rider has a disproportionate effect on pollution because they reduce pollution produced by other commuters. Anderson (2014) provides evidence, over the very short run, to support this idea. Third, subways may sometimes require the conversion of roadways to subway tracks. In this case, subways might result in much larger reductions in traffic by directly reducing the capacity of the road network, although the fact that

the timing of the AOD reduction matches rather than precedes subway openings seems to weigh against this. Resolving these issues is a subject for future research and will likely have important implications for the welfare evaluation of subway construction.

## 7. Value of AOD reductions following subway openings

### A Value of health benefits from estimates in the economics literature

Arceo, Hanna, and Oliva (2016) use data describing Mexico city between 1997 and 2006 to estimate a weekly infant death rate of 0.24 per 100,000 per  $\mu\text{g}/\text{m}^3$  of  $\text{PM}_{10}$ . Thus, of 100,000 births, a 1  $\mu\text{g}/\text{m}^3$  decrease in ambient  $\text{PM}_{10}$  averts about 12.5 infant deaths.<sup>17</sup> Knittel, Miller, and Sanders (2016) use data from California between 2002 and 2007 to estimate a weekly infant death rate of 0.19 per 100,000 births per  $\mu\text{g}/\text{m}^3$  of  $\text{PM}_{10}$ . This estimate implies that of 100,000 births, a 1  $\mu\text{g}/\text{m}^3$  decrease in ambient  $\text{PM}_{10}$  averts 9.9 infant deaths. Chay and Greenstone (2003) consider data describing infant deaths in about 1000 US counties between 1978 and 1984 and estimate that a one unit  $\mu\text{g}/\text{m}^3$  decrease in ambient TSP averts about 5.2 infant deaths per 100,000 births. Converting from TSP to  $\text{PM}_{10}$  is non-trivial, however  $\text{PM}_{10} = 0.55 \times \text{TSP}$  is a commonly used rule of thumb (World Bank Group and United Nations Industrial Development Organization, 1999). Rescaling the Chay and Greenstone estimate implies that a one  $\mu\text{g}/\text{m}^3$  decrease in ambient  $\text{PM}_{10}$  averts about 9.5 infant deaths per 100,000 births. In sum, these studies suggest that a one  $\mu\text{g}/\text{m}^3$  decline in  $\text{PM}_{10}$  averts about 10 infant deaths per 100,000 births.<sup>18</sup>

That none of these estimates can be distinguished from the others despite a range of mean  $\text{PM}_{10}$  of from about 28  $\mu\text{g}/\text{m}^3$  for Knittel *et al.* (2016) to about 67  $\mu\text{g}/\text{m}^3$  for Arceo *et al.* (2016) suggests that the infant mortality response is approximately linear in  $\text{PM}_{10}$  (as Arceo *et al.* (2016) observe). Burnett *et al.* (2014) confirms the approximately linear dose-response relationship suggested by Arceo *et al.* (2016). More specifically, Burnett *et al.* (2014) surveys the large public health literature on the health consequences of  $\text{PM}_{10}$  and find that responses are approximately linear in the range from 5-100  $\mu\text{g}/\text{m}^3$ , although they find non-linearities outside of this range.

Figure 4(b) shows that most of our city-months fall in this 5-100  $\mu\text{g}/\text{m}^3$  range. Therefore, in light of the results described above, we can reasonably assume a linear dose-response relationship in our sample.

Using these results, together with our estimates, allow us to estimate annual infant deaths averted by a subway opening for an average city. From table 3, subway openings cause about a 0.02 unit decrease in AOD. Using column 2 of table 2 to convert from AOD to  $\text{PM}_{10}$  gives about

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<sup>17</sup>An infant survives its first year if it survives 52 weeks. Thus a weekly death rate of  $0.24 \times 10^{-5}$  gives  $[1 - (1 - (0.24 \times 10^{-5}))^{52}]10^5 = 12.47$  infant deaths per 100,000 births.

<sup>18</sup>Currie and Neidell (2005) use data describing  $\text{PM}_{10}$  and infant mortality in California between 1989 and 2000 and conclude that  $\text{PM}_{10}$  has no measurable effect on infant mortality. Knittel *et al.* (2016) and Arceo *et al.* (2016) both replicate the Currie and Neidell (2005) research design and find much smaller effects than the IV estimates reported above. We note that Jayachandran (2009) and Gutierrez (2010) also estimate the effects of particulates on infant mortality. We do not discuss their estimates because they do not present their results in a way that permits a conversion to mortality rates per  $\mu\text{g}/\text{m}^3$  of  $\text{PM}_{10}$ .

$2.0 \mu\text{g}/\text{m}^3$  of PM10. At 10 infant deaths per 100,000 births per  $\mu\text{g}/\text{m}^3$  of PM10, the number of averted deaths due to a subway opening in city  $i$  is given by

$$2.0 \times (10 \times 10^{-5}) \times \text{Birthrate}_i \times \text{Population}_i,$$

An average city in our sample has a population of about 3.7 million in the year before its subway opens. With a 2% birthrate, a subway opening in this city averts about 15 infant deaths per year.<sup>19</sup>

With country-level birthrate data from the World Health Organization (2016c) and our population data, we can make this calculation somewhat more precisely. Specifically, imputing country level birth rates to cities, calculating the implied number of averted infant deaths for each for each city, and averaging over cities, we find that an average subway averts 9.4 infant deaths per year.

To monetize this benefit, we use country-adjusted values of a statistical life (VSL) to value averted infant deaths in each city.<sup>20</sup> Averaging over all cities, the value of averted infant deaths is \$21m per year. Our estimates do not allow us to conclude that subways continue to affect air quality beyond 5-6 years after their opening date. With a 5% discount rate, the present discounted value of this amount over five years is about 95.5m dollars. If the effect is permanent, the corresponding present value is 441m dollars.

## **B Value of health benefits from the Global Burden of Disease methodology**

To extend our mortality calculations over the entire age distribution, we apply the methodology employed by Global Burden of Disease project (WHO, 2016b). This methodology is complicated and is described in detail in the appendix section A3.

We obtain integrated risk functions from Burnett *et al.* (2014) for five causes of mortality. These functions summarize the results of several epidemiological cohort studies, and consist of non-linear maps between PM2.5 concentrations and mortality risk ratios. We quantify the contribution of air pollution to age and disease-specific mortality by computing the *population attributable fraction*. This is the percentage mortality reduction that would occur if PM2.5 concentrations were reduced to a counterfactual exposure level. We proceed in three steps. First, using coefficients in column 5 of table 2 (Terra), we predict city-level PM2.5 concentrations during the 12 months preceding the opening of a subway. Second, applying the integrated risk functions, we calculate the population attributable fractions associated with a  $1.102 \mu\text{g}/\text{m}^3$  PM2.5 decrease from the predicted pre-subway exposure level.<sup>21</sup>

Using city population and country-level death rates from the World Health Organisation (WHO, 2016c), we construct city-specific mortality for each disease and age class. The total number of avoided deaths in each city is obtained by applying the population attributable fractions to the

<sup>19</sup>The World Bank reports that the world average crude birth rate is 19.5/1000 (<http://data.worldbank.org/indicator/SP.DYN.CBRT.IN>, accessed April 2017).

<sup>20</sup>Specifically, we take Viscusi and Aldy's (2003) 0.6 elasticity of VSL with respect to income, and impute a country's VSL from the U.S. value of \$6m.

<sup>21</sup> From column 5 of table 2, a 0.02 unit decrease in AOD converts to a  $0.02 * 55.12 = 1.102 \mu\text{g}/\text{m}^3$  decrease in PM2.5.

mortality rates, summing over every disease. Averaging over all cities, the 0.02 unit decrease in AOD that follows a subway opening saves about 222 lives per year.

Valuing these lives, as before, with country-adjusted values of a statistical life, the value of averted deaths is \$594m per year. With a 5% discount rate, the present discounted value of this amount over five years is about 2.7b dollars. If the effect is permanent, the corresponding present value is 12.5b dollars.

### ***C Discussion***

These benefit calculations are obviously crude. They do not account for morbidity, for possible effects on labor productivity, nor for the fact that subways may reduce pollutants other than particulates. While the magnitudes of these effects remain uncertain, they are almost surely positive, and possibly large, e.g., Chang, Zivin, Gross, and Neidell (2016) or Murray (2016). Thus, we might reasonably expect that a complete accounting for the health and productivity related benefits of subway induced improvements in air quality would lead to a much larger value than we describe above.

The mean length of track for a newly opened subway system in our study period is 17.7km.<sup>22</sup> Baum-Snow and Kahn (2005) examine 16 US subway systems and estimate construction costs ranging between 25m and 287m dollars per mile. Using this range of cost estimates, the cost of construction for an average subway system in our sample ranges from 275m to about 3.2b dollars. Our estimates of the present value of avoided infant mortality in an average subway city range between 95.5m and 441m, depending on whether the subway effect on pollution lasts for five years or is permanent. Our estimates of the present value of avoided all mortality in an average subway city range between 594m and 2.7b, again depending on whether the subway effect on pollution lasts for five years or is permanent. Comparing these magnitudes suggests that the value of subway induced improvements to air quality may be a non-trivial fraction of subway construction costs.

## **8. Conclusion**

Column 2 of table 3 indicates that AOD fell by about 0.021 in the 10k disk surrounding a city center during the 18 months following an average subway opening. This effect is robust to econometric specification, and is estimated precisely, the 95% CI is [-0.040,-0.002]. Mean monthly AOD in the regression sample before the introduction of subways is 0.49. Dividing, the mean AOD reduction from a subway opening is about 4% with a 95% confidence interval ranging from 0.5% to 8%.

From table 1, AOD readings from Terra in 2000 and 2014 are 0.38 and 0.45. Our 0.02 estimated subway effect is only about 4% of the level of AOD, but it is more than 25% of the 14 year change. Comparing across continents in 2014, we see that the difference between Europe and

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<sup>22</sup>This number differs slightly from table A.2 which reports track length at 12 months of operation.

North America is about 0.07, three and a half subway effects, and between Europe and Asia the difference is 0.38, about 20 subway effects. In all, this suggests that subways may play a moderately important role in determining AOD in a city.

To the extent that our data allows us to consider longer post-opening periods, this effect of subways on AOD appears to be approximately constant during the 5-6 years after an opening, and indeterminate beyond this time. As we consider larger areas around the city center, the effects of subway openings attenuate in intuitive ways. From table 6, AOD fell by about 0.019 in the 25k disk surrounding a city center during the 18 months following an average subway opening, just less than the effect in the 10km disk. For a 50k disk the corresponding point estimate of 0.014 is consistent with about a 3% drop.

The effects of subway expansions seem to be dramatically smaller than those of subway openings, an effect we that observe both in changes in AOD and ridership. To the extent that public policy encourages subway construction, this suggests that openings are relatively more important than expansions. We note that the decreasing marginal effect of subway expansion seem to be broadly consistent with the slight decreasing returns in the effects of metropolitan road networks observed in Couture, Duranton, and Turner (2016).

Extant estimates of the effects of particulates on mortality suggest that they are sufficiently poisonous that the small nominal reductions from subway openings are economically important. In particular, they appear to be large enough to justify moderate subsidies for subway construction in environments where more direct policy instruments for managing automobile pollution are not available.

On the other hand, the channel through which subways affect pollution remains somewhat uncertain. Our calculation suggests that observed levels of ridership account for a significant fraction of metropolitan travel, but are unlikely to be large enough to cause the observed reduction in AOD. Understanding the channels through which subways serve to reduce pollution remains a topic for future research.



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## Appendix

### A1 Ridership

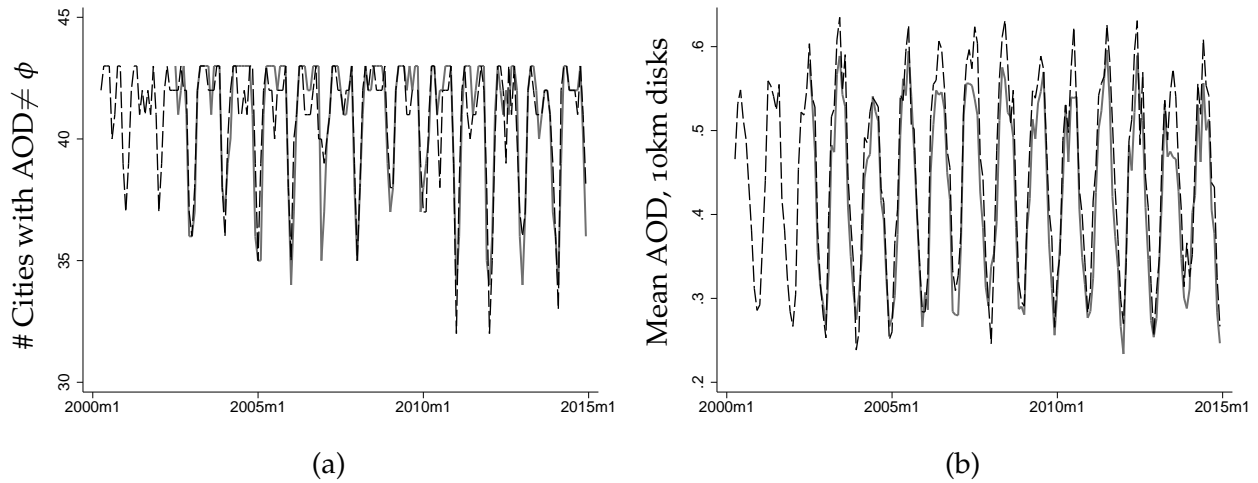
We gathered subway ridership data (unlinked trips) for 30 of the subway systems in our sample, mostly from annual reports or statistical agencies. In 13 cases we were either not able to find data on ridership at all, the data were not available from the opening date, or the ridership data was aggregated across cities or other rail systems. Data sources for each of the cities we were able to obtain usable data are detailed in Table 1. For ten of the cities we were able to obtain data, ridership was reported at the monthly level. For the other 20, quarterly or yearly data was available and we used linear interpolation to create a monthly level ridership dataset.

Table A.1: Ridership data sources

City	Source
Almaty (Kazakhstan)	International Metro Association Reports
Bangalore (India)	Bangalore Metro Operational Performance
Brescia (Italy)	Brescia Mobilità Reports
Copenhagen (Denmark)	Statistics Denmark
Daejon (South Korea)	Daejon Metropolitan Rapid Transit Corporation
Delhi (India)	Delhi Metro Rail Corporation Annual Reports
Dubai (UAE)	Dubai Road and Transport Auth.: Annual Statistical Reports
Gwangju (South Korea)	Gwangju Subway Reports
Hangzhou (China)	Hangzhou Statistical Yearbook
Istanbul (Turkey)	Metro Istanbul Statistics (Only line M2)
Kazan (Russia)	International Metro Association Reports
Kaohsiung (Taiwan)	Kaohsiung Rapid Transit Corp. Transport Volume Statistics
Las Vegas (USA)	NTA National Transit Database and Webarchive Ivmonorail
Lausanne (Switzerland)	Transports Lausanne Annual Reports
Lima (Peru)	Ministerio de Transportes y Comunicaciones Perú
Mashhad (Iran)	Mashhad Urban Railway Corp.: Planning and Development
Naha (Japan)	Japan Ministry of Land, Infrastructure, Transport and Tourism
Palma (Spain)	Instituto Nacional de Estadística España
Porto (Portugal)	Statistics Portugal, Light Rail (Metro) Survey
San Juan Puerto Rico (USA)	Instituto de Estadísticas de Puerto Rico
Santo Domingo (DR)	Oficina para el Reordenamiento del Transporte
Seattle (USA)	Sound Transit (Only Central Link Line) Performance Reports
Seville (Spain)	Instituto Nacional de Estadística España
Shenzhen (China)	Shenzhen Municipal Transportation Commission
Shenyang (China)	Shenyang Statistical Information Net
Suzhou, Jiangsu (China)	Suzhou Statistical Yearbook
Tehran (Iran)	Tehran Metro Research and Development
Turin (Italy)	Gruppo Torinese Transporti Reports
Valparaiso (Chile)	Memoria Anual Metro Valparaiso
Xian, Shaanxi (China)	Xian Bureau of Statistics

We were not able to obtain ridership data from the time of opening for the following 13 cities in the sample: Algiers (Algeria), Brasilia (Brazil), Bursa (Turkey), Chengdu (China), Chongqing (China), Dalian (China), Izmir (Turkey), Kunming (China), Maracaibo (Venezuela), Nanjing (China), Rennes (France), Valencia (Venezuela), and Wuhan (China).

Figure A.1: MODIS Terra and Aqua AOD data



Panel (a) gives count of subway cities months with AOD 10km measurements by month for Terra (dashed black) and Aqua (gray). Panel (b) shows mean AOD within 10km of the center of subway cities, averaged over cities, by month for Terra (dashed black) and Aqua (gray).

The Moderate Resolution Imaging Spectroradiometers (MODIS) aboard the Terra and Aqua Earth observing satellites measure the ambient aerosol optical depth (AOD) of the atmosphere almost globally. We use MODIS Level-2 daily AOD products from Terra for February 2000-December 2014 and Aqua for July 2002-December 2014 to construct monthly average AOD levels in cities. We download all the files from the NASA File Transfer Protocol.<sup>23</sup>

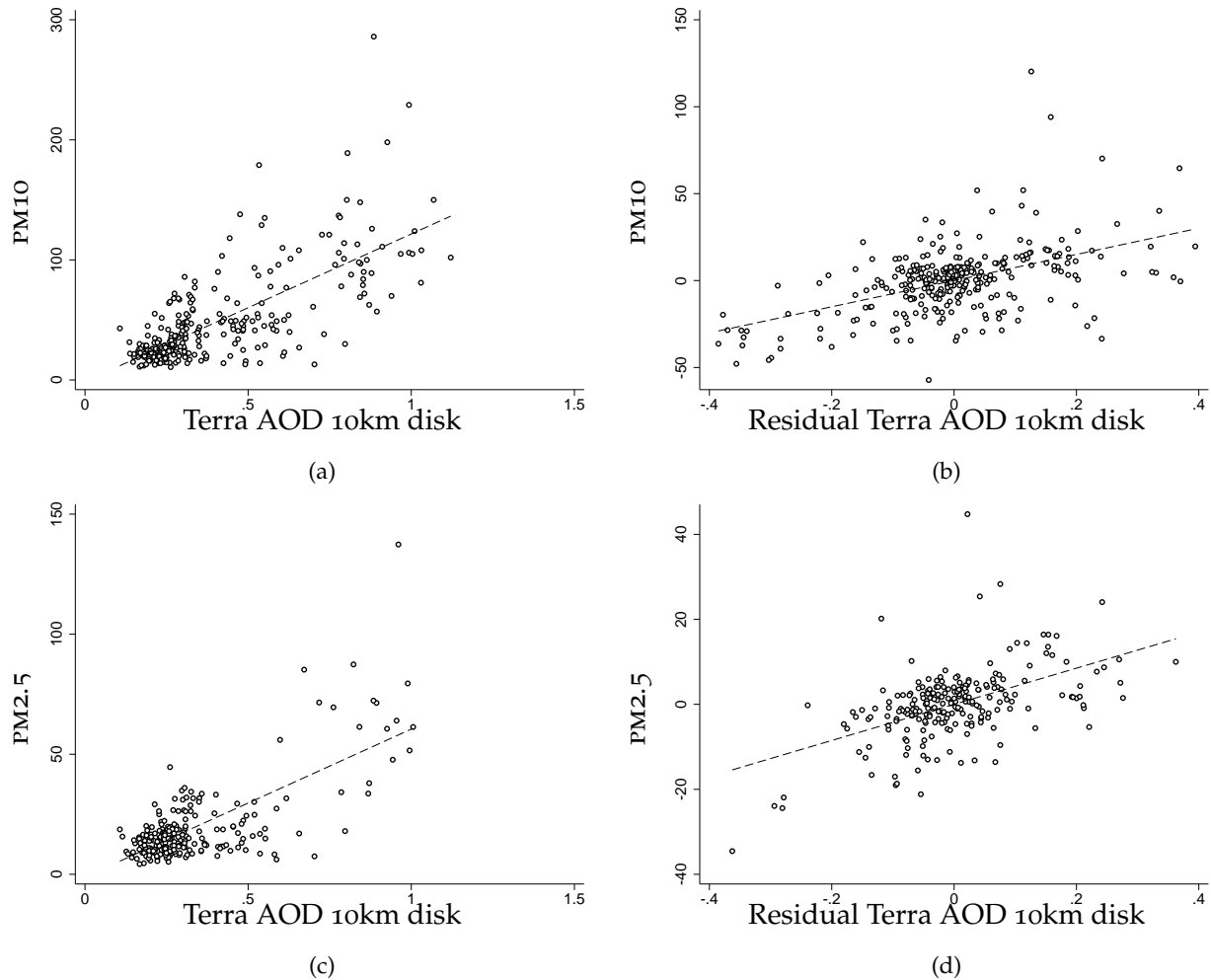
There are four MODIS Aerosol data product files: *MOD04\_L2* and *MOD04\_3K*, containing data collected from the Terra platform; and *MYD04\_L2* and *MYD04\_3K*, containing data collected from the Aqua platform. We use products *MOD04\_L2* and *MYD04\_L2* to get AOD measures at a spatial resolution (pixel size) of approximately 10 x 10 kilometers and products *MOD04\_3K* and *MYD04\_3K* to get AOD measures at a spatial resolution of approximately 3 x 3 kilometers. Each product file covers a five-minute time interval based on the start time of each MODIS granule. The product files are stored in Hierarchical Data Format (HDF) and we use the "Optical Depth Land And Ocean" layer, which is stored as a Scientific Data Set (SDS) within the HDF file, as our measure of aerosol optical depth. The "Optical Depth Land And Ocean" dataset contains only the AOD retrievals of high quality.

We convert all HDF formatted granules to GIS compatible formats using the HDF-EOS To GeoTIFF Conversion Tool (HEG) provided by NASA's Earth Observing System Program<sup>24</sup>. We consolidate every GeoTIFF granules into a global raster for each day using ArcGIS. First, we keep only AOD values that do contain information. The missing value is -9999 in AOD retrievals.

<sup>23</sup><ftp://ladsweb.nascom.nasa.gov/allData/6/>

<sup>24</sup>The most recent version of the software, HEG Stand-alone v2.13, can be downloaded at <http://newsroom.gsfc.nasa.gov/sdptoolkit/HEG/HEGDownload.html>

Figure A.2: Plots of ground-based PM<sub>10</sub> and PM<sub>2.5</sub> vs. MODIS AOD



Note: Panel (a) Plot of ground-based PM<sub>10</sub> against Terra MODIS AOD in a 10km disk. Panel (b) Plot of ground-based PM<sub>10</sub> residual against Terra MODIS AOD in a 10km disk residual. Panel (c) Plot of ground-based PM<sub>2.5</sub> against Terra MODIS AOD in a 10km disk. Panel (d) Plot of ground-based PM<sub>2.5</sub> residual against Terra MODIS AOD in a 10km disk residual. NB: Scales not constant across graphs.

Second, we create a raster catalog with all the granules for a given day and calculate the average AOD value using the Raster Catalog to Raster Dataset tool.

Figure A.1 provides more information about the coverage of the two satellites and the prevalence of missing data. The black dashed line in panel (a) of figure gives the count of cities in our data for which we calculate an AOD from the Terra satellite reading for each month of our study period. These are cities for which there is at least one pixel within 10km of the center on one day during the relevant month. Since most of the cities in our data are in the Northern hemisphere, we see a strong seasonal pattern this series. The light gray line in this figure reports the corresponding quantity calculated from the Aqua satellite reading. Since Aqua became operational after Terra, the Aqua series begins later. The Aqua satellite data tracks the Terra data closely, but at a slightly lower level. Panel (b) of figure A.1 reports city mean AOD data for all city-months in our sample over

the course of our study period. As for the other series, this one too exhibits seasonality, although this will partly reflect a composition effect. As we see in panel (a) not all cities are in the data for all months. As in the first two panels, the dark line describes AOD readings from Terra and the light gray, Aqua.

Finally, figure A.2 shows the relationship between the ground based measurements and MODIS AOD. Panel (a) of this figure plots ground based PM10 against Terra AOD in a 10km disk. That is, the raw data on which column 1 of table 2 is based. We see a strong positive relationship. Panel (b) shows a plot of the residuals of the regression in column 3 of table 2 against the residuals of a regression of 10km Terra PM10 on the control variables used in the same regression. Again, we see a strong positive slope. Note that the scales on the two graphs are not the same. The bottom two panels are the same as the top, but are based on ground based PM2.5 measures. Again we see a clear positive slope in both plots.

### A3 GBD Estimates

The integrated risk functions in Burnett *et al.* (2014) express the likelihood of dying from a disease at current PM2.5 exposure, relative to an environment where PM2.5 concentrations are set to a baseline harmless level of exposure. If  $D_d$  is the event of dying from disease  $d$ , the risk ratio (RR) of being exposed to PM2.5 concentration  $c$  is given by  $RR_d(c, \bar{c}) = P(D_d | c) / P(D_d | \bar{c})$ , where  $\bar{c}$  denotes the baseline harmless concentration. Burnett *et al.* (2014) model  $RR_d(c, \bar{c})$  to exhibit diminishing marginal risk:  $RR(c, \bar{c}) = 1 + \alpha(1 - e^{-\gamma(c - \bar{c})^\delta})$  if  $c > \bar{c}$ , and  $RR(c, \bar{c}) = 1$  otherwise, with  $\bar{c}$  assumed to lie uniformly between  $5.8$  and  $8.8 \mu\text{g}/\text{m}^3$ . We refer the reader to Burnett *et al.* (2014) for details regarding the parametrization and estimation of these functions for each disease.

As described in the main text, we obtain RR functions for five diseases: ischemic heart disease, cerebrovascular disease (stroke), chronic obstructive pulmonary disease, lung cancer, and lower respiratory infection. For deaths attributable to stroke and ischemic heart disease, the integrated risk functions are age-specific. To construct population attributable fractions (PAF) for every disease and, when applicable, every age-group, we first predict pre and post-subway PM2.5 concentrations using the regression specification in column 5 of table 2. Specifically, we obtain predicted PM2.5 values from the annual city average of AOD (and all other covariates) during the 12 months preceding the subway opening. The post-subway PM2.5 concentrations are obtained by subtracting  $0.02 \times 55.12 = 1.102 \mu\text{g}/\text{m}^3$  to the pre-subway concentration, where 0.02 is the subway AOD effect from table 3, and 55.12 is the AOD coefficient in column 5 of table 2.

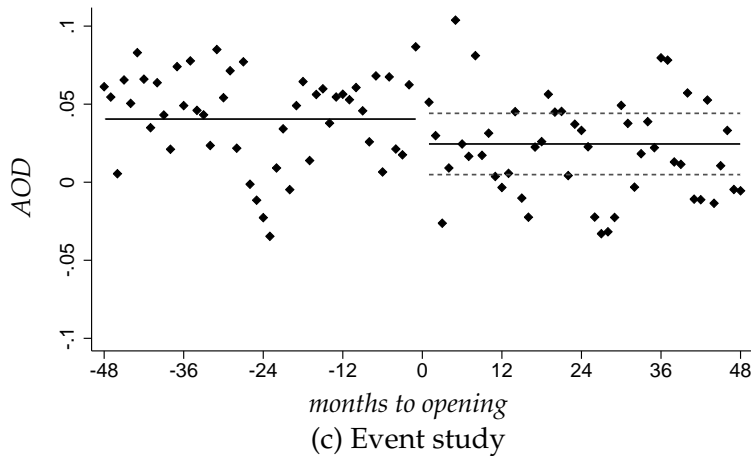
Let  $c_0$  and  $c_1$  respectively denote the pre and post-subway PM2.5 concentrations in a given city. For the purpose of our burden of disease calculations, the relevant risk ratio is  $RR_d(c_1, c_0) = P(D_d | c_1) / P(D_d | c_0)$ . Using the  $RR_d(c, \bar{c})$  functions in Burnett *et al.* (2014), we obtain this number by computing  $RR_d(c_1, c_0) = RR_d(c_1, \bar{c}) / RR_d(c_0, \bar{c})$ . Here,  $RR_d(c_1, c_0)$  expresses how much less likely it is that individuals die of disease  $d$  when exposed to concentration  $c_1$ , relative to concentration  $c_0$ . Assuming that 100% of the city population is exposed to  $c_0$  and then  $c_1$ , the population attributable

fraction is then just  $PAF_d = 1 - RR_d(c_1, c_0) = 1 - P(D_d | c_1) / P(D_d | c_0)$ . Interpreting  $P(D_d | c)$  as the fraction of the total population that died of disease  $d$  when exposed to  $PM_{2.5}$  concentration  $c$ , we find that  $PAF_d$  represents the fraction of total deaths from  $d$  that occurred because of incremental pollution  $c_0 - c_1$ .

Finally, for each city  $i$ , we calculate the number of death attributable to disease  $d$  in age-group  $a$  (denoted  $M_{ida}$  below). We use disease-specific country-level death rates from the World Health Organisation (WHO, 2016c) and apply them to city populations. Mortality data from the WHO is only available in 2000, 2005, 2010, and 2015. We use the year closest to a city's subway opening year. The total number of avoided death in city  $i$  is given by  $\sum_d \sum_a PAF_{ida} \cdot M_{ida}$ .

#### A4 Appendix Tables and Figures

Figure A.3: AOD during the 48 months before and after subway openings



Notes: Event study during 48 months before and after subway openings, constant sample of 21 cities.



Table A.2: City level descriptive statistics

City	Opening date	Subway stations	Track km	Daily ridership	Mean AOD	SD AOD	City population	Country GDP PC
Tehran (Iran)	Feb. 2000	8	10.2	290,740	0.57	0.18	7,145	7,602
Izmir (Turkey)	Aug. 2000	10	11.1		0.30	0.09	2,248	11,264
Istanbul (Turkey)	Sep. 2000	6	6.4	64,360	0.32	0.13	8,963	11,221
Brasilia (Brazil)	Mar. 2001	17	42.7		0.11	0.07	3,024	8,445
Rennes (France)	Mar. 2002	15	10.3		0.22	0.11	283	33,534
Bursa (Turkey)	Aug. 2002	17	19.1		0.27	0.09	1,290	10,544
Copenhagen (Denmark)	Nov. 2002	13	20.2	69,576	0.19	0.10	1,100	35,935
Porto (Portugal)	Dec. 2002	9	6.2	21,951	0.23	0.09	1,266	22,919
Delhi (India)	Dec. 2002	10	12.7	117,566	0.88	0.35	17,504	2,325
Dalian (China)	May 2003	12	52.4		0.59	0.27	3,157	5,473
Naha (Japan)	Aug. 2003	15	11.6	319,033	0.30	0.15	304	34,085
Gwangju (South Korea)	Apr. 2004	13	10.4	34,639	0.46	0.23	1,400	27,562
Las Vegas (USA)	Jul. 2004	7	4.3	29,078	0.51	0.20	1,565	50,048
Wuhan (China)	Sep. 2004	25	28.1		1.01	0.31	7,110	6,249
Shenzhen (China)	Dec. 2004	18	41.0	204,944	0.85	0.27	8,409	6,400
San Juan Puerto Rico (USA)	Apr. 2005	16	17.1	24,000	0.22	0.11	2,492	50,799
Kazan (Russia)	Aug. 2005	5	9.4	46,388	0.24	0.16	1,121	15,304
Nanjing (China)	Aug. 2005	16	27.3		0.83	0.31	5,263	6,883
Valparaiso (Chile)	Nov. 2005	20	61.4	28,053	0.11	0.03	843	15,561
Turin (Italy)	Feb. 2006	11	9.5	23,878	0.31	0.15	1,713	34,143
Daejeon (South Korea)	Mar. 2006	12	10.6	25,095	0.42	0.25	1,449	29,209
Valencia (Venezuela)	Nov. 2006	3	3.9		0.26	0.12	1,555	13,049
Maracaibo (Venezuela)	Nov. 2006	2	1.4		0.41	0.17	1,945	13,049
Kaohsiung (Taiwan)	Mar. 2008	36	37.3	105,618	0.58	0.24	1,510	36,785

Continued on next page

Table A.2 – continued from previous page								
City	Opening date	Subway stations	Track km	Daily ridership	Mean AOD	SD AOD	City population	Country GDP PC
Palma (Spain)	Jul. 2008	9	7.1	4,348	0.19	0.07	381	34,601
Lausanne (Switzerland)	Oct. 2008	14	5.5	62,638	0.21	0.07	334	51,771
Santo Domingo (DR)	Jan. 2009	16	11.3	44,946	0.35	0.19	2,542	10,537
Seville (Spain)	Apr. 2009	21	17.6	46,922	0.21	0.08	695	33,882
Seattle (USA)	Jul. 2009	8	14.6	20,068	0.17	0.08	3,052	49,281
Dubai (UAE)	Sep. 2009	21	40.7	123,980	0.52	0.24	1,748	58,319
Chengdu (China)	Sep. 2010	16	15.6		1.01	0.33	6,420	10,017
Shenyang (China)	Sep. 2010	22	31.2	279,395	0.55	0.29	5,770	10,017
Chongqing (China)	Jul. 2011	13	15.2		0.97	0.24	11,880	10,636
Lima (Peru)	Jul. 2011	16	19.0	82,751	0.76	0.23	9,251	10,506
Xian, Shaanxi (China)	Sep. 2011	16	17.0	193,324	0.83	0.29	5,452	10,759
Bangalore (India)	Oct. 2011	6	5.6	18,433	0.40	0.17	8,908	4,698
Mashhad (Iran)	Oct. 2011	21	20.9	75,330	0.53	0.17	2,785	15,876
Algiers (Algeria)	Nov. 2011	10	8.9		0.25	0.12	2,492	13,193
Almaty (Kazakhstan)	Dec. 2011	7	8.0	16,944	0.32	0.08	1,454	22,010
Suzhou, Jiangsu (China)	Apr. 2012	24	26.6	126,335	0.87	0.27	4,639	11,187
Kunming (China)	Jun. 2012	14	38.9		0.35	0.27	3,571	11,308
Hangzhou (China)	Nov. 2012	31	45.9	305,314	0.85	0.23	5,821	11,612
Brescia (Italy)	Mar. 2013	17	14.3	40,719	0.32	0.15	456	35,912
Average	Feb. 2007	14.4	19.2	97,514	0.46	0.18	3,719	20,011

*Note: Stations and daily ridership reported 12 months after opening. Mean and SD AOD columns report mean and standard deviation values in a 10km radius circle using Terra satellite monthly observations from 2000-2014.*

*Metropolitan area population in thousands.*

Table A.3: Subway opening and AOD by 6 month period, pre- and post-system opening

	(1)	(2)	(3)	(4)	(5)	(6)
1-6 months post	-0.0134 (0.0134)	-0.0140 (0.0136)	-0.0139 (0.0135)	-0.0145 (0.0136)	-0.0144 (0.0130)	-0.0149 (0.0133)
1-12 months post	-0.0249* (0.0137)	-0.0249* (0.0138)	-0.0250* (0.0135)	-0.0254* (0.0133)	-0.0232* (0.0127)	-0.0241* (0.0129)
13-18 months post	-0.0226 (0.0157)	-0.0226 (0.0162)	-0.0225 (0.0159)	-0.0231 (0.0159)	-0.0189 (0.0155)	-0.0201 (0.0159)
7-12 months pre	0.00668 (0.0120)	0.00652 (0.0121)	0.00569 (0.0122)	0.00615 (0.0121)	0.00892 (0.0127)	0.00926 (0.0127)
13-18 months pre	-0.00711 (0.0113)	-0.00654 (0.0112)	-0.00793 (0.0113)	-0.00707 (0.0112)	-0.00140 (0.0118)	-0.000921 (0.0120)
city pop.& GDP	No	Yes	No	Yes	No	Yes
city-level trends	No	No	Yes	Yes	No	No
city-level pre/post trends	No	No	No	No	Yes	Yes
Mean dep. var.	0.457	0.457	0.457	0.457	0.457	0.457
R-squared	0.833	0.834	0.838	0.838	0.839	0.839
Number of events	39	39	39	39	39	39
N	12,169	12,169	12,169	12,169	12,169	12,169

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

Table A.4: Heterogenous effects

	(1)	(2)	(3)	(4)	(5)	(6)
	Big City	Poor	Rainy	Big Subway	Asia	High AOD
1-18 months post	-0.0231** (0.0099)	-0.0227** (0.0095)	-0.0204* (0.0102)	-0.0204** (0.0095)	-0.0145* (0.0078)	-0.0124 (0.0077)
Interaction	0.0046 (0.0144)	0.0036 (0.0137)	-0.0010 (0.0138)	-0.0010 (0.0139)	-0.0108 (0.0116)	-0.0170 (0.0112)
Mean dep. var.	0.457	0.457	0.457	0.457	0.457	0.457
R-squared	0.834	0.834	0.834	0.834	0.834	0.834
Number of events	39	39	39	39	39	39
N	12,169	12,169	12,169	12,169	12,169	12,169

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center for a constant sample of cities. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators, city population and country GDP. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

Table A.5: Placebo city AOD for 18 month period post system opening

	(1)	(2)	(3)	(4)	(5)	(6)
1-18 months post	0.0048 (0.0103)	0.0066 (0.0112)	0.0040 (0.0095)	0.0058 (0.0104)	-0.0039 (0.0088)	-0.0014 (0.0092)
city pop.& GDP	No	Yes	No	Yes	No	Yes
city-level trends	No	No	Yes	Yes	No	No
city-level pre/post trends	No	No	No	No	Yes	Yes
Mean dep. var.	0.436	0.440	0.436	0.440	0.436	0.440
R-squared	0.817	0.819	0.822	0.822	0.823	0.824
Number of events	27	25	27	25	27	25
N	8,105	7,528	8,105	7,528	8,105	7,528

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

Table A.6: Expansions

	Main Cities		All Cities	
	(1)	(2)	(3)	(4)
Expansions	$2^{nd}$	$\geq 2^{nd}$	$2^{nd}$	$\geq 2^{nd}$
1-18 months post	-0.0147 (0.0141)	0.0008 (0.0085)	-0.0113 (0.0086)	-0.0016 (0.0033)
Mean dep. var.	0.613	0.633	0.516	0.488
R-squared	0.778	0.807	0.816	0.816
Number of events	14	21	26	104
N	4,375	6,678	8,110	31,323

Note: Dependent variable is monthly mean AOD in a 10km disk centered around the city center. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

Table A.7: Results on ridership per capita

Event	(1)	(2)	(3)
	$1^{st}$	$2^{nd}$	$\geq 2^{nd}$
1-18 months post	64.51* (34.15)	46.67*** (7.581)	30.09* (13.87)
Mean dep. var.	35.91	40.87	41.86
R-squared	0.505	0.946	0.938
Number of events	28	8	15
N	8271	2228	3685

Note: Dependent variable is ridership per 1000 of population. Standard errors clustered at the city level in parentheses. All regressions include the following controls; linear and quadratic climate controls (temperature, vapor, cloud cover, precipitation, frost days), AOD pixel count, satellite indicator, calendar month  $\times$  city indicators, year  $\times$  continent indicators, pre- and post-period indicators. Stars denote significance levels: \* 0.10, \*\* 0.05, \*\*\* 0.01.

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