## Industrial De-licensing, Trade Liberalization, and Skill Upgrading in India

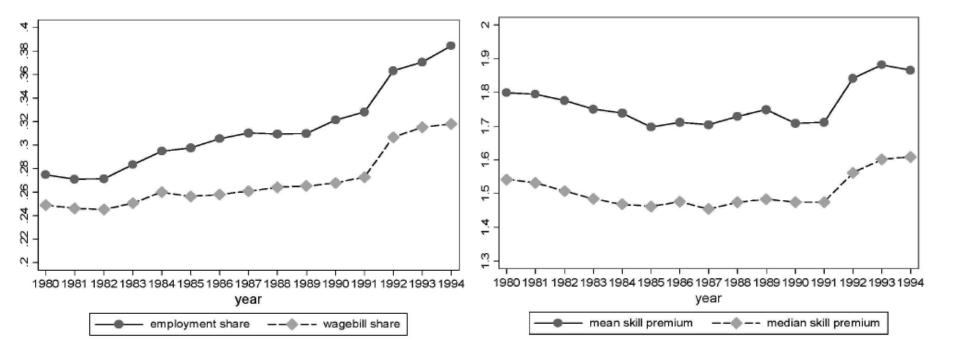
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#### **Basic Question**

- Did industrial de-licensing and trade liberalization contribute to skill-upgrading in India between 1980 and 1994?
  - After controlling for plant size, de-licensing increased relative demand for skilled workers during 1980s
  - Capital-skill and output-skill complementarities contribute 75%(57%) and 35%(29%) resp. of growth in shares of skilled workers in de-licensed industries
  - Complementarities weaker after trade reforms

# Motivation: Large rise in employment of skilled workers & skill premium



#### Motivation: Indian policy lessons

- Series of industrial and trade policy reforms
  - De-licensing of manufacturing industry, mid-1980s onwards
  - Trade reforms, 1991 onwards
  - FDI liberalization, 1991 onwards
  - SSI De-reservation, 2000 onwards
- Evidence of real effects of these reforms
  - Aghion et al (2005), Sharma(2006, 2008), Aghion et al (2008), Sivadasan(2009), Topalova(2010)

#### Mechanisms

#### Skill-biased technological change

- Reforms raise competition, force plants to raise productivity (Sharma 2006)
- If these changes are complementary to skilled labor, reforms raise demand for skill
- Acemoglu(2003), Attanasio(2004), Harrison & Hanson(1999), Berman et al(forthcoming)
- Quality upgrading as a result of greater competition
  - Quality may be complementary to skill
  - Verhoogen (2004) Mexico

#### Mechanisms (contd.)

#### Stolper-Samuelson theorem

- Trade liberalization lowers demand for, and returns to the factor used intensively in the production of formerly protected goods
- Human- and physical-capital-intensive sectors highly protected in India during the 1980s => demand for, and returns for skill should decline after trade liberalization

## Mechanisms (contd.)

- Global production sharing or outsourcing
  - Feenstra and Hanson (1996, 2003): Developed countries transfer the production of intermediate goods and services to LDCsFeenstra and Hanson (1996)
  - For LDCs these activities are skill-intensive => rise in demand for skill after external sector reforms

#### Data

- De-licensing: 4-digit level indicator from Sharma(2006)
- Tariffs: 3-digit levels from Das(2003)
- ASI unit-level data 1980-1994
  - Repeated cross-sections
  - Use occupational measure of skill non-production versus production workers

#### Gradual freedom from License Raj

- Licensing regime controlled entry/exit into manufacturing, as well as plant output, location, technology etc
  - De-licensing began gradually in 1984, continued piecemeal through the 1980s (Sharma 2006, 2008)
  - ~20% manufacturing output de-licensed by 1990
  - Major episode in 1991, leaving only 16% under licensing

## Exemption from licensing at plant level

- Exemption based on book-value of assets, same threshold for all industries
  - Define:  $NE_{it} = 1$  if  $K_{it} < K$ Threshold
- Both types affected differently by licensing
  - Exempt plants constrained in size
  - Not Exempt (NE) plants constrained in output, protected from competition
- Provides within-industry variation that helps us identify effect of de-licensing

#### Main specification

$$\begin{aligned} Y_{ijts} &= \alpha + \beta_1 DL_{jt} + \beta_2 NE_{ijts} + \beta_3 ln \left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_4 ln \left(O_{ijts}\right) + \beta_5 DL_{jt} * NE_{ijts} \\ &+ \beta_6 DLjt * ln \left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_7 DL_{jt} * ln \left(O_{ijts}\right) + \delta_j + \gamma_t + \lambda_s + \epsilon_{ijts}, \end{aligned}$$

- Account for differential trends in Exempt and NE plants
- Include proxies for important mechanisms
   Capital-skill complementarities
  - Output-skill complementarities

	1980s Sample		
Null Hypothesis	Employment Share	Ŵagebill Share	
Panel A: Coefficients and Test Statistics			
$\frac{\text{Plants in Licensed Industries}}{H_0: \beta_3 = 0}$ $H_0: \beta_4 = 0$	0.009*** [259.83] 0.019***	$0.013^{***}$ [232.46] $0.028^{***}$	
$\frac{\text{Plants in De-licensed Industries}}{H_0: \beta_3 + \beta_6 = 0}$ $H_0: \beta_4 + \beta_7 = 0$	[74.95] 0.011*** [240.80] 0.026*** [240.80]	$\begin{array}{c} [131.11] \\ 0.015^{***} \\ [130.68] \\ 0.034^{***} \\ [344.76] \end{array}$	
Panel B: Elasticities			
<u>Plants in Licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output	$0.047 \\ 0.100$	$0.050 \\ 0.108$	
<u>Plants in De-licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output	$\begin{array}{c} 0.058 \\ 0.137 \end{array}$	$\begin{array}{c} 0.058 \\ 0.131 \end{array}$	
Panel C: Complementarities			
<u>Plants in Licensed Industries</u> Capital-skill complementarities Output-skill complementarities	$6.04 \\ 6.66$	$6.38 \\ 7.17$	
<u>Plants in De-licensed Industries</u> Capital-skill complementarities Output-skill complementarities	$7.38 \\ 9.11$	$7.36 \\ 8.71$	

#### Table 10: Complementarities from Equation 7

#### Regression discontinuity design

- What happened to demand for skill in plants immediately above or below threshold?
- Allows us to compare plants that are very similar, but not treated equally by licensing regime
- Caveat: don't have panel data

$$Y_{ijts} = \alpha + \beta_1 DL_{jt} + \beta_2 NE_{ijts} + \beta_3 ln \left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_4 ln \left(O_{ijts}\right) + \beta_5 DL_{jt} * NE_{ijts} + \beta_6 DL_{jt} * ln \left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_7 DL_{jt} * ln \left(O_{ijts}\right) + \sum_k \phi_k Z_{ijts}^k + \sum_k \varphi_k DL_{jt} * Z_{ijts}^k$$

 $+ \delta_j + \gamma_t + \lambda_s + \epsilon_{ijts}.$ 

	1980s S	ample
Null Hypothesis	Employment Share	Wagebill Share
Panel A: Coefficients and Test Statistics		
Plants in Licensed Industries	0.001	0.000*
$H_0:\beta_3=0$	0.001	0.006*
$H_0: \beta_4 = 0$	[0.63] 0.005***	[3.62] $0.012^{***}$
$H_0: \beta_4 = 0$	[6.95]	[18.30]
Plants in De-licensed Industries	[0.50]	[10.30]
$H_0: \beta_3 + \beta_6 = 0$	$0.016^{***}$	$0.030^{***}$
	[35.35]	[45.02]
$H_0: \beta_4 + \beta_7 = 0$	$0.026^{***}$	$0.042^{***}$
	[68.53]	[89.63]
<u>Plants in Licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output <u>Plants in De-licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output	$ \begin{array}{c} 0.005 \\ 0.026 \\ 0.084 \\ 0.137 \end{array} $	$\begin{array}{c} 0.023 \\ 0.046 \end{array}$
Panel C: Complementarities		
Plants in Licensed Industries	0.05	2.04
Capital-skill complementarities Output-skill complementarities	0.67	2.94
LIITDIT-SKIII COMDIOMONTSPITIOS	1.75	3.07
Output-skin complementarities		
Plants in De-licensed Industries		
	10.74 9.11	$14.71 \\ 10.75$

#### Table 13: Complementarities from Equation 8 with Third Degree Polynomial of $Z_{\rm i}$

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#### Trade liberalization & Skill demand

$$\begin{split} Y_{ijts} &= \alpha + \beta_1 DL80_{jt} + \beta_2 ln\left(T_{jt}\right) + \beta_3 NE_{ijts} + \beta_4 ln\left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_5 ln\left(O_{ijts}\right) + \beta_6 DL80_{jt} * ln\left(T_{jt}\right) \\ &+ \beta_7 DL80_{jt} * NE_{ijts} + \beta_8 DL80_{jt} * ln\left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_9 DL80_{jt} * ln\left(O_{ijts}\right) + \beta_{10} ln\left(T_{jt}\right) * NE_{ijts} \\ &+ \beta_{11} ln\left(T_{jt}\right) * ln\left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_{12} ln\left(T_{jt}\right) * ln\left(O_{ijts}\right) + \beta_{13} DL80_{jt} * ln\left(T_{jt}\right) * NE_{ijts} \\ &+ \beta_{14} DL80_{jt} * ln\left(T_{jt}\right) * ln\left(\frac{K_{ijts}}{O_{ijts}}\right) + \beta_{15} DL80_{jt} * ln\left(T_{jt}\right) * ln\left(O_{ijts}\right) + \delta_j + \gamma_t + \lambda_s + \epsilon_{ijts}. \end{split}$$

Table 16: Complementarities from Equation 9

1980s Trade Regime			1990s Trade Regime			
Null Hypothesis	Employment Share	Wagebill Share	Null Hypothesis	Employment Share	Wagebill Share	
Panel A: Coefficients and Test Statistics		Panel A: Coefficients and Test Statistics				
$\begin{array}{l} \frac{\text{Plants in Licensed Industries}}{H_0: \beta_4 + \beta_{11} * ln(T) = 0} \\ H_0: \beta_5 + \beta_{12} * ln(T) = 0 \\ \frac{\text{Plants in De-licensed Industries}}{H_0: \beta_4 + \beta_8 + \beta_{11} * ln(T) + \beta_{14} * ln(T) = 0} \\ H_0: \beta_5 + \beta_9 + \beta_{12} * ln(T) + \beta_{15} * ln(T) = 0 \end{array}$	0.008*** [16.31] 0.018*** [9.16] 0.009*** [7.99] 0.229***	$0.012^{***}$ [15.06] $0.030^{***}$ [12.23] $0.013^{***}$ [10.48] $0.030^{***}$	$\begin{array}{l} \underline{\text{Plants in Licensed Industries}}\\ H_0: \beta_4 + \beta_{11} * ln(T) = 0\\ \\ H_0: \beta_5 + \beta_{12} * ln(T) = 0\\ \\ \underline{\text{Plants in De-licensed Industries}}\\ H_0: \beta_4 + \beta_8 + \beta_{11} * ln(T) + \beta_{14} * ln(T) = 0\\ \\ H_0: \beta_5 + \beta_9 + \beta_{12} * ln(T) + \beta_{15} * ln(T) = 0 \end{array}$	$0.007^{***}$ [10.7] $0.018^{***}$ [9.66] $0.008^{***}$ [7.16] $0.025^{***}$	$0.010^{***}$ [10.84] $0.027^{***}$ [13.27] $0.011^{***}$ [8.98] $0.034^{***}$	
[13.77] [16.57] Panel B: Elasticities		[15.64] [18.79] Panel B: Elasticities				
<u>Plants in Licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output <u>Plants in De-licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output	$0.040 \\ 0.090 \\ 0.045 \\ 0.145 $	$0.044 \\ 0.111 \\ 0.048 \\ 0.111$	<u>Plants in Licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output <u>Plants in De-licensed Industries</u> Elasticity wrt capital-output ratio Elasticity wrt output	$\begin{array}{c} 0.035 \\ 0.090 \end{array}$ $0.040 \\ 0.125 \end{array}$	$0.037 \\ 0.100 \\ 0.041 \\ 0.126$	
Panel C: Complementarities			Panel C: Complementarities			
<u>Plants in Licensed Industries</u> Capital-skill complementarities Output-skill complementarities <u>Plants in De-licensed Industries</u> Capital-skill complementarities Output-skill complementarities	$11.09 \\ 7.18 \\ 12.48 \\ 11.56 \\ $	$12.32 \\ 8.86 \\ 13.35 \\ 8.86 \\$	<u>Plants in Licensed Industries</u> Capital-skill complementarities Output-skill complementarities <u>Plants in De-licensed Industries</u> Capital-skill complementarities Output-skill complementarities	9.70 7.18 11.09 9.97	10.27 7.97 11.30 10.04	

## Conclusions

- Industrial de-licensing during the 1980s raised relative demand for skilled labor
  - Capital- and Output-skill complementarities stronger in de-licensed industries
  - True both pre- and post-trade reforms
- Complementarities weaker in all industries after trade liberalization
- De-licensing in the 1980s raised skill demand *more* than de-licensing in 1991
- The License "Raj" may have contributed to the software and BPO boom of the 1990s
  - Licensing kept returns to skill low => cost advantage for skilled service sector