IGC Policy Brief

Project Title: Household Clean Water Technology: Validation, Use and Impact

Authors: James Berry (Cornell University), Greg Fischer (London School of Economics), and Raymond Guiteras (University of Maryland)

I. Policy Motivation for Research

The policy and research question(s) addressed by this project, and a brief explanation of why they are crucial for policy-making in targeted countries

What is the demand for clean water technology in rural northern Ghana? Lack of access to clean water is one of the most significant threats to health and welfare in the developing world. This problem is especially acute in rural Africa, where over half the population lacks access to improved water. A related issue is whether consumers are *willing to pay* for these technologies. Higher willingness to pay can indicate a higher value of the technologies for health improvements and can support sustainable market-based approaches to the provision of clean water technology.

Can we precisely and with minimal assumptions estimate demand/willingness-to-pay in the field? Can the Becker-DeGroot-Marschak (BDM) mechanism be implemented in the field to estimate demand for clean water technology? Estimating demand accurately and precisely is critically important for effective policy making, whether the product of interest is privately or publically provided. Yet the standard techniques available to practitioners tend either to rely on strong assumptions or to provide very coarse information. The Becker-DeGroot-Marschak (BDM) mechanism is a tool from experimental economics with a number of attractive properties, including the potential to precisely elicit a consumer's willingness to pay for a product; however, it has not previously been rigorously tested in the field. Knowing a consumer's WTP can provide much more information for pricing policy, as it allows a policymaker to simulate purchase behavior at *any* price. This in turn could allow them to answer *what-if* questions that are necessary for effective policy making.

What are the short-term health impacts of point-of-use water treatment and how are those effects related to household characteristics, including willingness-to-pay? Our study examines demand for and impacts of the Kosim filter, a particular purification technology that is appropriate for the region, as it both removes particulates and neutralizes bacteria without the use of chemicals or electricity. Linking potentially heterogeneous impacts to willingness-to-pay provides a necessary input for accurate costbenefit analysis.

II. Policy Impact

What decision or policy will be shaped as a result of this work?

There are three key policies that this research informs:

- Pricing policy for organizations distributing durable clean water technologies in Ghana and elsewhere in the developing world.
- Use of the BDM mechanism to inform pricing policy for health goods.
- Whether the *Kosim* filter is effective in reducing short-term diarrhea outcomes

III. Audience

The audience or key decision makers targeted by this brief.

There are two types of organizations that this research is meant to inform. First, it will be useful to organizations involved with clean water technologies in Ghana and elsewhere in the developing world. Because our study examines demand for water filters, organizations interested in forming pricing policy for clean water technologies are a particular target group. Second, because our study examines methodologies for precisely measuring demand, it will be useful to organizations interested in forming pricing policy in developing countries.

IV. Policy Implications

Identify the key messages on the policy implications of your research in bullet point form. Please use one sentence providing a brief description of each bullet together with one paragraph that accompanies each bullet to substantiate or explain further the bullet.

Our study yields four main findings:

At 10% cost recovery, 92% of households purchased the Kosim filter. At 20% and 30% of cost recovery, demand was 47% and 20%, respectively. We estimate this demand using our benchmark take-it-or-leave it mechanism.

The BDM mechanisms can be a useful tool for measuring WTP in the field, but implementation require careful consideration of some challenges. The BDM mechanism has several desirable properties for policy-focused research, including the ability to directly estimate the demand curve, calculate the relationship between willingness to pay for a product and that product's impact, and a built-in method for estimating the effect of prices on usage. We are particularly encouraged by the ability to estimate heterogeneous treatment effects, which are often posited but typically hard to identify. For example, we find that health impacts increase with willingness-to-pay up to a price of approximately 3 cedis (about 15% cost recovery), a pattern that parallels the usage data. While this particular finding need not generalize, there is hope that the methodology might. Against these considerable benefits, BDM faces some challenges. Most importantly, it produces lower valuations of the product compared to those obtained from the take-it-or-leave-it method. At any price, the share of individuals who expressed a willingness to purchase under BDM was 9-19% less than the share who accepted under a fixed-price offer. For example, 31% of households in the BDM group indicated a WTP at or above 4 cedis, while 47% in the take-it-or-leave-it group were willing to purchase at that price. This highlights the sensitivity of demand estimation to research methodology and suggest that policymakers should exercise caution with any methodology.

The Kosim filter resulted in a significant drop in diarrhea among children 0-5. Among households with children aged 0-5, those with the filter were 10% less likely to report that their children had diarrhea in the two weeks after purchase, compared with those who did not purchase.¹ This is a substantial drop, as 30% of such households reported that their children had diarrhea in the two weeks preceding our baseline

¹ This estimate is computed using instrumental variables, where the random assignment of the filter prices is used to causally identify the effect of having the filter.

survey. However, we stress that these results should be viewed with caution, because 1) they are very short term, and 2) diarrhea status is measured by self-reports of the respondents, rather than objective information. In follow-up work, we are measuring the long-term effects of the filter using both self-reports and more objective anthropomorphic measures.

Policy makers must be aware of a potential disconnect between policy intentions and implementation in the field, particularly as it relates to children's health interventions that are mediated through the family. The central aim of providing access to clean drinking water is to improve children's health. While all individuals can suffer from drinking unclean water, children are particularly at risk: diarrheal diseases are responsible for 17% of all deaths for children under five. However, in our follow-up work we found that many households did not consider clean water important for children's health. Filtered water was often consumed by the adults in the household, typically the men, and considered a luxury good. While these intra-household dynamics were not central to our study, this finding underscores the need for health policy to carefully consider household and community behaviors that may affect actual outcomes.

V. Implementation

Please provide guidance for policymakers as to how to implement policy measures based on the implications of your research by devising a number of 'action points'. Please discuss constraints that could arise in the implementation of these 'actions points' and suggest ideas on how to confront those. If applicable, please also discuss issues in replication of results, or in scaling up, or any cross-country experience, that arise in thinking about implementing decisions that would be influenced by your research.

Organizations should assess carefully the trade-offs between different methods of estimating demand. In the context of this study, the BDM mechanism produces lower estimates of demand than measured through take-it-or-leave it offers. The researchers are working on refinements and alternative mechanisms that retain the useful properties of BDM but are less likely to under-estimate demand relative to take-it-or-leave-it offers. In addition, the researchers are working to understand the behavioural or other mechanisms at work that lead to these discrepancies. At the same time, there is little evidence evaluating the relationship of responses to take-it-or-leave-it offers to demand in non-experimental settings, so it is not clear that BDM "understates" demand. The researchers recommend that organizations interested in informing pricing policy undertake pricing studies wherever feasible.

For relatively expensive durable technologies, it may be possible to undertake modest amounts of cost recovery (10-20%) while maintaining take-up for the majority of households. We observed this result for the distributions of the *Kosim* filter in rural Northern Ghana. We emphasize, however, that under different contexts and with different technologies, the demand may differ substantially, and organizations should undertake pricing experiments as suggested in the paragraph above in order to inform the pricing policy in a particular context.

VI. Dissemination

Please suggest individuals or institutions, along with emails and/or postal addresses that you would like the IGC to send soft and hard copies of your final working paper and policy brief. Ideally, we would like to disseminate IGC findings to those in the policymaking community in developing countries in Africa and South Africa.

Population Services International Research and Metrics 1120 19th Street, NW, Suite 600 Washington, DC 20036 email: <u>rm@psi.org</u>

Jim Naquette, Managing Director Pure Home Water Kalpohin Estates (near SDA) PO Box 2261 Tamale N/R Ghana email: j.niquette@purehomeh2o.com

UNICEF Foster Soley, WES Officer Kabuka Banda, Project Manager, I-WASH Michael Forson, WatSan Officer P.O. Box 5051 Accra-North Ghana email: <u>fsoley@unicef.org</u> <u>kbanda@unicef.org</u> <u>mforson@unicef.org</u>

Carter Center Dr. Andrew Seidu Korkor email: <u>seidu.korkor@ghsmail.org</u>

Kaira Wagoner Coordinator of Ceramic Water Filter Projects Potters for Peace 706 Northridge Greensboro, NC 27403 email: <u>pottersforpeace@gmail.com</u>

VII. Further Readings

A brief (non-technical) list of related writing.

Jameel Poverty Action Lab. "The Price is Wrong." Policy Brief. <u>http://www.povertyactionlab.org/the-price-is-wrong</u>.