

Kampala, Uganda

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# Lessons from Rwandan Trade for Uganda

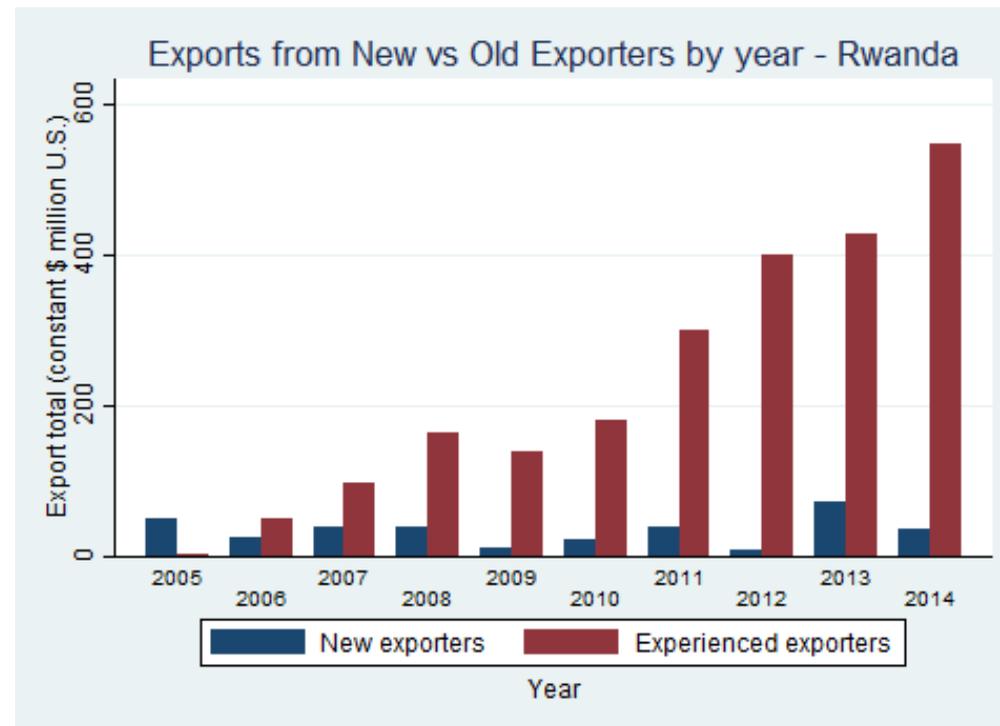
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# Overview

1. Imports
  - a) And Exports
  - b) And Skill Utilization
  - c) And Employment
2. The Ugandan Trade Policy Context
  - a) RTAs – EAC and COMESA
  - b) Common External Tariff
  - c) SI List
  - d) Trade Costs
3. Conclusion

# Exports by New and Experienced Firms

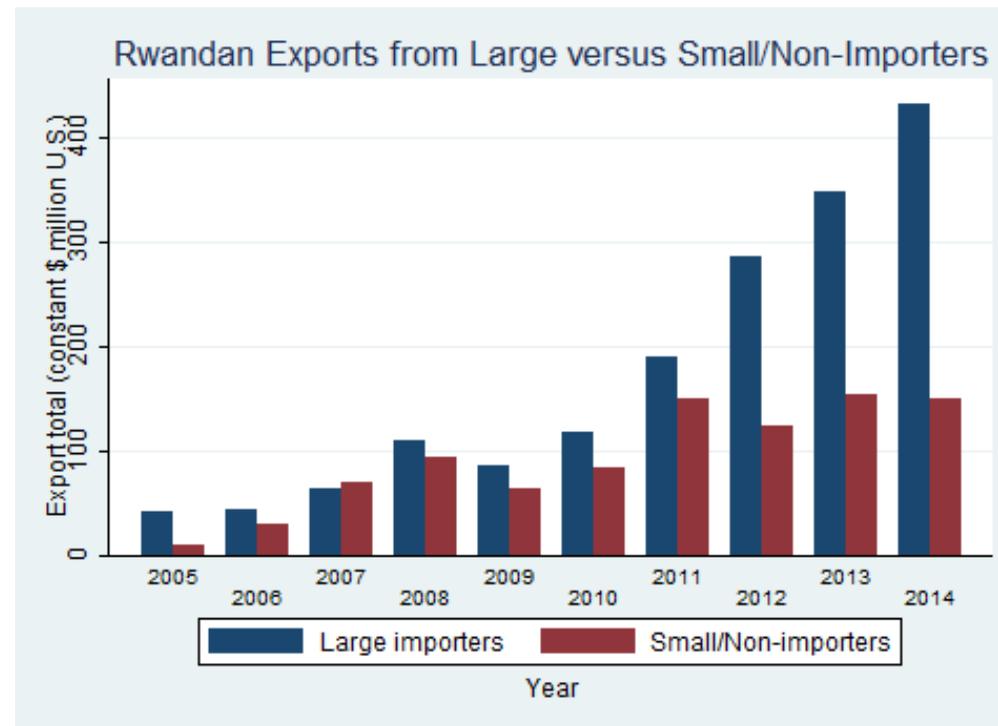
While new firms start exporting each year, the bulk of export expansion is from experienced exporters.



Source: Author calculations.

# Exporting and Importing

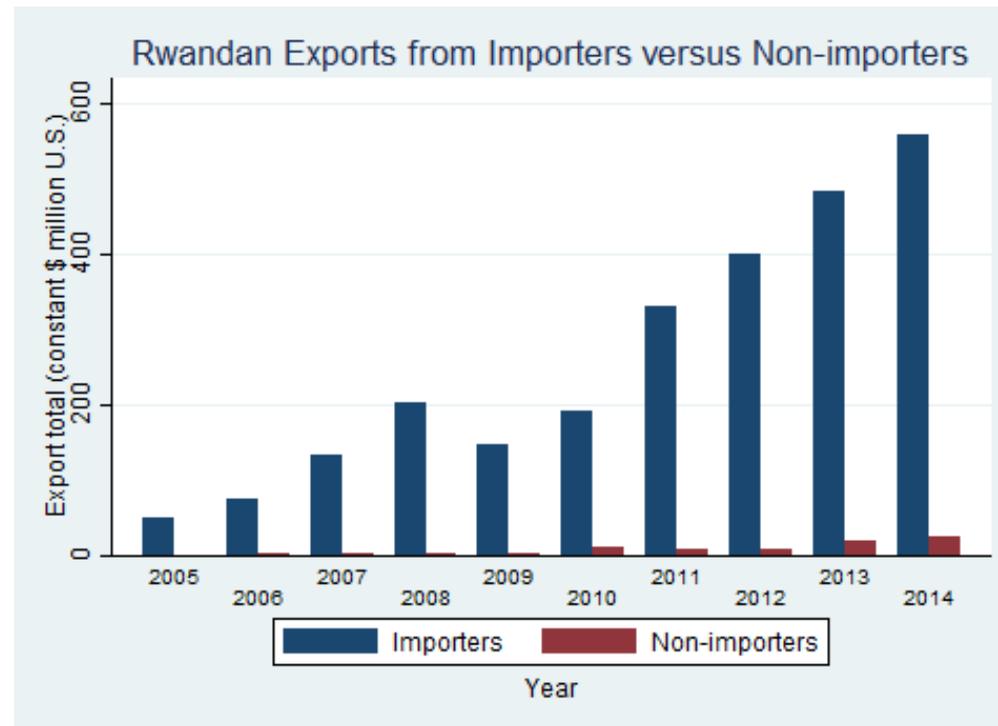
The bulk of the export expansion is from firms that do a significant amount of importing (more than 10% of the value of their exports).



Source: Author calculations.

# Exporting and Any Importing

Essentially ALL export expansion is from firms that do at least some importing.



Source: Author calculations.

## (Almost) Everyone Imports...At Least Indirectly

- Exports are important for a relatively small, low-income country like Uganda, but these remain concentrated in a few sectors, while the benefits of importing are felt across all sectors in Uganda (including exporters, and consumers)
- One of the benefits that a developing country like Uganda can gain through imports is access to higher-technology and/or higher-quality inputs.
- High-quality inputs have been shown to be essential to create the high-quality products that succeed on the export market, including services exports (e.g. tourism, business process services, transport and logistics, hospitality)

# Imports and Skill Utilization

- In other contexts, high quality inputs have been found to be complementary with high-skill workers.
- I found that firms that increase their use of imports (as a result of price changes induced by exchange rate changes) end up increasing their skill utilization at the firm level.
- Firms are using imports to gain access to high-quality, high-technology inputs.
- Firms that use imports increased the demand for skilled labour.

# Imports and Employment – Cause for Concern?

- Increasing demand for skilled workers is good, but...
- The danger could be that they demand fewer workers
- If firms use imported high-technology goods or machines as “labour-saving” devices, there can be an immediate reduction in employment as a result of the imports. In fact, a study in France found exactly this effect.
- Imported inputs may still be worth it in order to create the high-quality goods to enter export markets, but we should at least know the impact on employment.

# Imports and Employment - Results

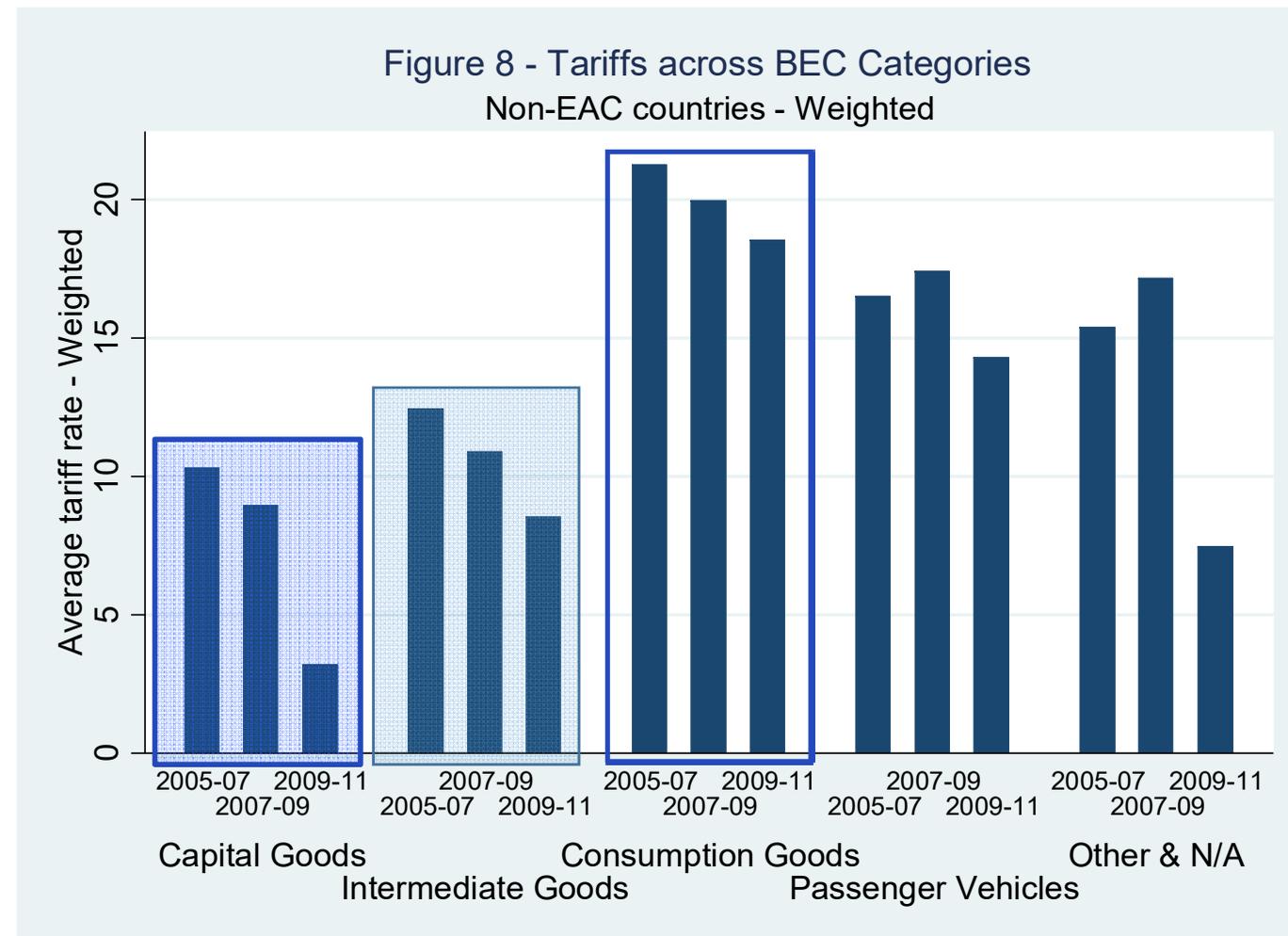
- In fact, firms that import are larger (employ more people) than firms that do not import. (unsurprising, and not the right metric for policy purposes).
- Conditional on firm sales, importing firms employ more people (surprising!)
- Also, firms that are increasing the amount that they are importing end up employing more workers to produce a given level of firm output. Surprisingly, this is particularly true of imports from high-income countries.
- Decomposing the employment growth in firms:
  - Average annual employment growth in registered firms in Rwanda over the period 2008 to 2012 is 3.6%
  - Firms that are continuously importing over this period are essentially responsible for all of this employment growth, as non-importing firms form a much smaller share of the overall employment, and firms that stop importing are shrinking their workforce.

# Uganda and Trade Policy

- COMESA Partners (Kenya, Uganda, Burundi, DRC, Malawi, Zambia, Zimbabwe, Swaziland, South Sudan, Ethiopia, Eritrea, Sudan, Djibouti, Egypt, Libya, Comoros, Madagascar, Mauritius, Seychelles)
- EAC Partners (Kenya, Uganda, Burundi, **Tanzania**)
- To come..(?)
  - COMESA + EAC + SADC = Tripartite Free Trade Agreement
  - Continental Free Trade Agreement

# EAC Tariff Changes under the Common External Tariff (CET)

We see that the tariff changes were largest for capital goods, then intermediate goods, and then consumer goods.

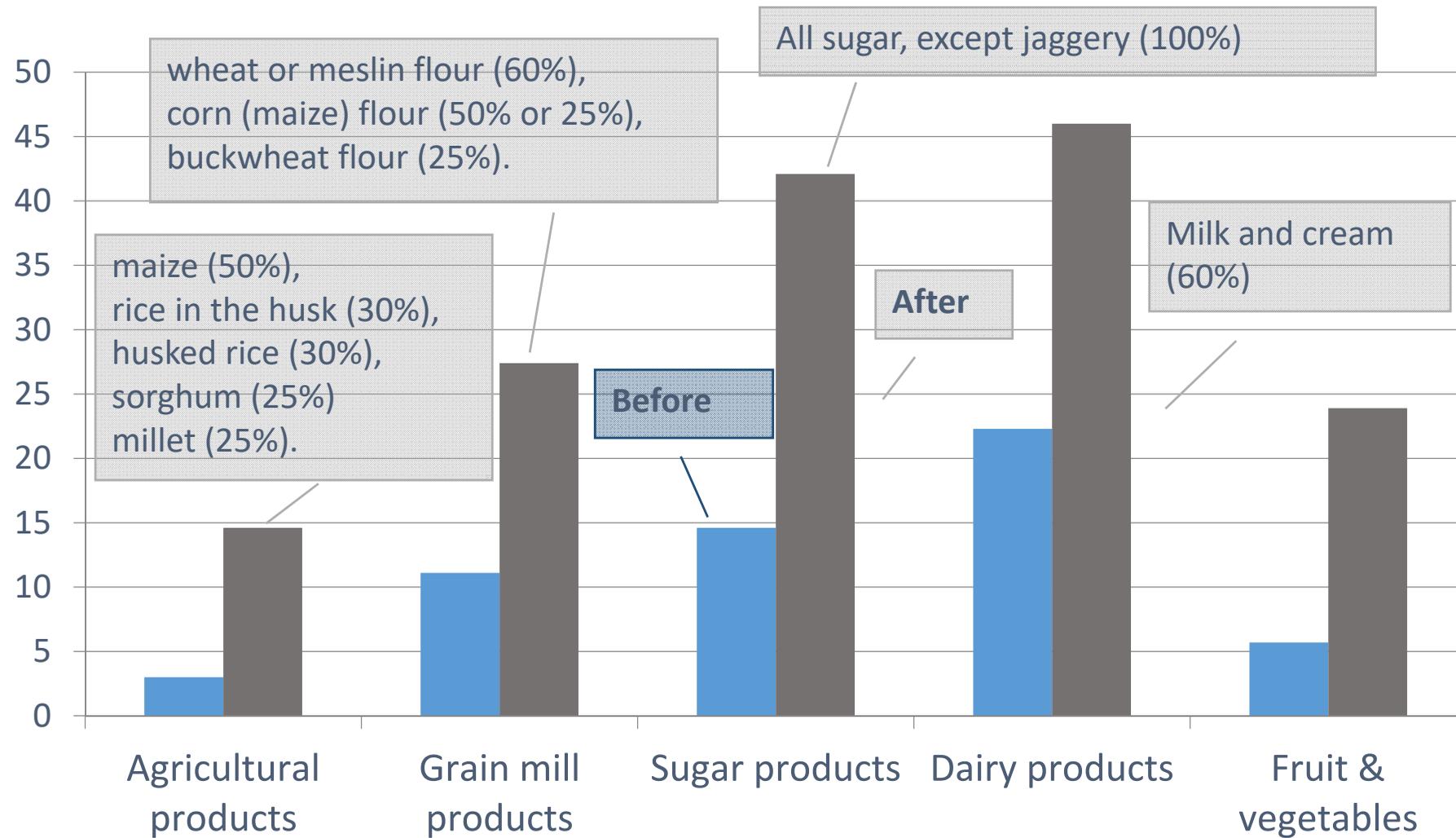


# Exception to Falling Tariffs – the Sensitive Items (SI) List

However, tariff rates were raised to higher than 25% on “sensitive items”, largely food staples:

Milk	60% (same after 2012)
Wheat Grain	35% (same after 2012)
Wheat Flour	60% (same after 2012)
Maize	50% (same after 2012)
Sugar	100% (same after 2012)
Worn Clothing	50% (reduced to 35% after 2012)
Kanga, Kikoi and Kitenge	50% (same after 2012)

# CET – Tariffs on staples



# The CET and Poverty

Sector	Expenditure Share
Agricultural products	10
Meat products	9
Grain mill products	9
Soap products	8
Bakery products	6
Sugar products	5
Other food products	4
Wearing apparel	3
Petroleum products	3
Dairy products	3
Beverages & tobacco	3
Oils & fats products	2
Footwear	2
Other manufacturing	2
Other paper products	1
Fish products	1
Fruit & vegetables	1

The brown-coloured categories did not change their tariff rates under the CET more than 25%.

The petroleum product category was the only category where the tariff rate dropped more than 25%. (Even here, it was replaced by an excise tax.)

In each of the blue categories, the tariff rate increased by more than 100%. In the agricultural products category the tariff rate increased by 380%.

# Ugandan Trade Policy Context – Trade Costs

- **Moving Forward on the Standard Gauge Railway:**
  - It still costs \$3800 US to ship a container from Mombasa to Kampala

# Ugandan Trade Policy Context – Trade Costs



Lineup at a truck weigh station in Kenya (on the way to Uganda)

Source: Daily Nation, June 5, 2016

# Ugandan Trade Policy Context – Trade Costs

- **Moving Forward on the Standard Gauge Railway:**
  - Work on the railway is not done after it is built. It will need to be well-managed and competitively priced.

# Trade Policy Context – Concluding Comments

- Facilitating imports also helps exporters, who rely on imports.
- Firms are able to gain access to high-quality/high-technology inputs through imports. These high-quality inputs are essential to produce the high-quality goods that are required for the export market.
- Firms that use imports are not using high-technology imported inputs or machines as “labour-saving” devices. In fact, importers employ more workers than non-importers. Virtually all of the employment growth in registered firms over the period from 2008 to 2012 was in continuously importing firms.
- Therefore, policies that facilitate importing should be encouraged.
- Tariffs under the CET remain abnormally high for a set of goods that are all disproportionately consumed by the poor. As a result, these tariffs are mostly felt by the poor. (And the few producers who benefit).
- Transport costs are disproportionately significant for manufacturers => Efforts to reduce transport costs through railway construction are important. The design of the railway ownership/operation/management will be important.